Resolution No.: 19-760

Introduced: March 12, 2021
Adopted: March 12, 2021

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE MONTGOMERY COUNTY BOARD OF HEALTH

Lead Sponsor: Council President at the Request of the County Executive

**SUBJECT:** Board of Health Regulation to prevent the spread of COVID-19 in the County

### **Background**

- 1. Lawrence J. Hogan, the Governor of the State of Maryland declared a state of emergency and catastrophic health emergency on March 5, 2020, and renewed on March 17, 2020, April 10, 2020, May 6, 2020, June 3, 2020, July 1, 2020, July 31, 2020, August 10, 2020, September 8, 2020, October 6, 2020, October 29, 2020, November 25, 2020, December 23, 2020, January 21, 2021, and on February 19, 2021 to control and prevent the spread of SARS-CoV-2 also known as COVID-19 within the state and both the state of emergency and catastrophic health emergency still exist in Maryland.
- 2. The effects of COVID-19 require that local officials be vigilant in advising all individuals in Montgomery County, Maryland of measures they can take to protect health, safety, and welfare.
- 3. There are multiple COVID-19 variants with the three primary variants being the United Kingdom variant (known as B.1.1.7) which may be associated with an increased risk of death, the South Africa variant (known as B.1.351); and the Brazil variant (known as P.1).
- 4. The potential consequences of emerging variants include the ability to: spread more quickly in people; cause milder or more severe disease in people; evade detection by specific diagnostic tests; decreased susceptibility to therapeutic agents such as monoclonal antibodies; and further delay or possibly evade natural or vaccine induced immunity.
- 5. Montgomery County is the only jurisdiction in Maryland with confirmed cases of all three primary variants.
- 6. It is imperative to control the community spread of COVID-19 to avoid further mutations which give rise to new variants until such time as a sufficient portion of the population of Montgomery County is inoculated against COVID-19.

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7. To date only 18% of the population of Montgomery County has been vaccinated for COVID-19.

- 8. COVID-19 in Montgomery County has caused disease in Montgomery County which thus far has claimed the lives of 1,390 Montgomery County residents.
- 9. The currently known and available scientific evidence and best practices support continued limitations on large gatherings, increased use of face coverings, and continued social distancing to prevent exposures and transmissions and further mutations.
- 10. To reduce the threat to human health caused by transmission of COVID-19 and to protect and save lives, it is necessary and reasonable that individuals in Montgomery County continue to engage in social distancing, use of face coverings, and refrain from congregating in large groups.
- 11. It continues to be necessary to control and direct the occupancy and use of buildings and premises, as well as places of amusement and assembly within Montgomery County.
- 12. Due to Montgomery County's large population and the amount of interstate travel between the District of Columbia and the Commonwealth of Virginia, disease can spread faster.
- 13. On March 9, Director of the National Institute of Allergy & Infectious Diseases at the NIH and Chief Medical Advisor for COVID-19 to President Biden, Dr. Anthony Fauci, told the Montgomery County Council "Now is the time to keep our foot on the accelerator with regard to adherence to public health measures, such as masking, physical distancing, and other measures that we know work to protect people from the SARS CoV-2 virus, while we are ramping up efforts to vaccinate as many people as we can as quickly as possible."
- 14. On March 1, CDC Director Rochelle Walensky said, "Please hear me clearly. At this level of cases with variants spreading, we stand to completely lose the hard-earned ground we have gained. These variants are a very real threat to our people and to our progress. Now is not the time to relax the critical safeguards that we know could stop the spread of COVID-19 in our communities, not when we are so close."
- 15. Both County Health Officer, Dr. Travis Gayles, and County Director of Emergency Management, Dr. Earl Stoddard, recommended a progressive, staged relaxation of restrictions so officials can disaggregate the data and assess the impact of the relaxation of the restrictions in other jurisdictions before deciding what is safest for the residents of Montgomery County.
- 16. Pursuant to Md. Code Ann. Local Government §10-328(b) a county may provide for the prevention of contagious diseases in the County.
- 17. A local Board of Health may, pursuant to Md. Code Ann. Health Gen. §3-202(d), adopt and enforce rules and regulations on any cause of disease in the County.

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18. Pursuant to Montgomery County Code 2-65, the County Council is and may act as the County Board of Health.

- 19. Rule 4(d) of the Council's Rules of Procedure provide that before the Board of Health adopts a regulation, the Council President must advertise a public hearing in a newspaper circulated throughout the County at least 15 days before the hearing and notify the governing body or chief executive officer of each municipality in the County at least 15 days before the hearing. Rule 4(d) allows the President to waive these notice provisions if a public health emergency requires immediate action. The Council President has waived these notice requirements because of the public health emergency caused by COVID-19.
- 20. The County Council, sitting as the Board of Health, finds after hearing the testimony and other evidence in the record of the public hearing that this public health regulation is necessary to protect the health of County residents.

#### Action

The County Council for Montgomery County, Maryland, sitting as the County Board of Health, finds that this is an emergency and approves the following regulation:

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## 1. Definitions.

a. "Face Covering" means a covering that fully covers a person's nose, mouth, and chin and is secured to the person's head, including cloth face coverings, scarves, and bandanas. It does not include face covering with a valve; or solely wearing a face shield.

- b. "Fitness Centers" means a fitness center, dance studios, health clubs, health spas, gyms, training facilities, ice rinks.
- c. "Foodservice Establishment" means a restaurant, bars, or other similar establishments that sell food or beverages for consumption on-premises in Montgomery County and social and fraternal clubs with dining facilities.
- d. "Maximum Occupancy" means (i) the maximum occupancy load of a facility under the applicable fire code or pursuant to applicable laws, regulations, and permits.
- e. "Personal Service Establishments" means hair salons, barbershops, and establishments that provide tanning, tattoo, waxing, threading, electrolysis, cryotherapy, facial and other skin services, massage, and nail technician services.
- f. "Public Transportation" means shared-ride surface transportation services that are open to the general public, including without limitation, taxi services, ride-sharing services, car services, and transit services operating within Montgomery County. Examples of Public Transportation include, but are not limited, to Ride-On bus service, WMATA bus and train service, MARC train service, and Mobility and Paratransit services.
- g. "Religious Facilities" means Churches, synagogues, mosques, temples, and other similar religious facilities of any faith.
- h. "Social gatherings" means a gathering of persons from more than one household. It includes parties, receptions, parades, festivals, conventions, fundraisers, community, recreational, leisure, and non-professional sports gatherings and events.

## 2. Face Coverings.

- a. Requirement to Wear Face Coverings.
  - i. All persons in the County over the age of two (2) years old must wear face coverings:

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32		1. pursuant to State Executive Order <u>21-03-09-01</u> paragraphs IV.a.i.1
33		– IV.a.ii;
34		2. at all times in a foodservice establishment unless actively engaged
35		in eating or drinking; and
36		3. when actively engaged in sports – except as recommended by the
37		American Academy of Pediatrics.
38		b. <i>Exceptions</i> . Paragraph 2.a. does not require persons to wear Face Coverings:
39		i. Pursuant to State Executive Order 21-03-09-01 paragraph IV.b.
40	3.	General Operating Requirements.
41		a. Unless expressly stated to the contrary, all businesses, organizations,
42		establishments, and facilities that are permitted to operate under this Order shall:
43		i. require strict adherence to social distancing of greater than 6 feet between:
44		1. employees and customers; and
45		2. individuals or groups of individuals from different households;
46		ii. utilize markings and signage to guide employees and customers;
47		iii. provide employees with guidance and training to reflect updated Centers for
48		Disease Control and Prevention ("CDC") guidance for their workplace;
49		iv. use CDC and Environmental Protection Agency ("EPA") approved
50		disinfectants to clean spaces daily; and
51		v. require employees to wash their hands hourly.
52		b. All businesses, organizations, establishments, and facilities that are permitted to
53		open shall post signage indicating that they are in compliance with all provisions
54		of paragraph 3.a of this Order.
55	4.	Letters of Approval.
56		a. Requests for a Letter of Approval must be submitted a minimum of 5 business days
57		before the scheduled event. Failure to submit a timely request will result in an
58		automatic denial of the Letter of Approval.
59		b. Failure to obtain a Letter of Approval prior to proceeding with an event will be
60		considered to be a violation of this Order and could subject the requestor, organizer,
61		and venue to the appropriate fines and sanctions.

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52		c. Any pe	erson, organizer, or venue who is found to have held an event without a Letter
53		of App	proval will be automatically disqualified from receiving a future Letter of
54		Appro	val.
55	5.	Gatherings.	
56		a. Unless	s expressly stated in another paragraph of this Order:
57		i.	Outdoor gatherings of more than 50 people are prohibited.
58		ii.	Indoor gatherings of more than 25 people are prohibited.
59		iii.	The size of the location and venue of any gathering must accommodate
70			applicable social distancing for the number of attendees.
71		iv.	If more than one household is present at a gathering each individual present
72			at the gathering must be counted for purposes of determining compliance.
73	6.	Businesses that	at May Open.
74		a. Foods	ervice Establishments.
75		i.	Total number of persons permitted in the indoor dining portion of the
76			foodservice establishment shall not exceed 25% of the maximum
77			occupancy.
78		ii.	Outdoor dining at a foodservice establishment must follow MDH Order No
79			<u>2021-03-09-01</u> paragraph 2.A.
30		iii.	May resume buffet service pursuant to MDH Order No 2021-03-09-01.
31		iv.	Must require all customers to wear Face Coverings unless actively engaged
32			in the act of eating or drinking (e.g. while seated at the table and talking but
33			not eating or drinking).
34		v.	Must maintain a daily record of the date, time, name and contact
35			information for at least one person for each dining party and maintain the
36			daily record for at least 30 days, to assist with contact tracing: date;
37		vi.	Must post signage at each outdoor dining entrance advising customers and
38			visitors that:
39			1. they must comply with the Face Covering requirements at all times
90			when they are not actively eating or drinking;
91			2. they must maintain social distancing of at least 6 feet when waiting
92			to be seated; and

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93	3. failure to wear Face Coverings or maintain social distancing may
94	result in their being refused service and found to be in violation of
95	this order.
96	b. Cigar Bars/Hookah Bars/Vape Shops. May open solely to sell retail goods.
97	Smoking on site is strictly prohibited.
98	c. Malls.
99	i. Shopping centers with one or more enclosed pedestrian concourses may
100	maintain pedestrian concourses and other interior common areas open, but
101	solely to the extent necessary for the general public to enter and exit retail
102	establishments.
103	ii. Food courts located inside indoor malls shall follow paragraph 6.a.
104	iii. Congregating in any indoor area outside of retail stores is prohibited.
105	iv. Malls shall remove tables, chairs, benches, or any other items which could
106	encourage congregating from indoor areas outside of retail stores.
107	d. Religious Facilities.
108	i. The total number of persons permitted in a religious facility may not exceed
109	50% of the facility's maximum occupancy.
110	ii. Occupancy numbers shall include faith leaders, volunteers, and
111	congregants.
112	iii. Must follow spacing, screening, cleaning, and music guidelines as stated in
113	the County's Religious Facilities Reopening page.
114	e. Sports.
115	i. Sports are categorized by level of risk pursuant to the Maryland Sports
116	Commission Return to Play Report with the following exceptions:
117	<ol> <li>solo kayaking/canoeing is considered to be low risk;</li> </ol>
118	2. tandem kayaking/canoeing is considered to be low risk if
119	participants are from the same household.
120	ii. Rented sport equipment must be thoroughly cleaned and disinfected
121	pursuant to CDC guidelines using EPA approved cleaners and disinfectants
122	between usage.

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123	iii.	A Letter of Approval must be obtained before any tournaments,
124		championships, or events are held in Montgomery County.
125	iv.	Sports played outside must follow outdoor gathering guidelines and the total
126		number of people present is limited to 50. This includes staff, coaches,
127		players, and any parents, guardians, or immediate family. The 50 person
128		limit may be exceeded for youth sports played outdoors if a Letter of
129		Approval is obtained before the event is held.
130	V.	[[Sports]] Except for youth hockey, sports played inside must follow the
131		indoor gathering guidelines and the total number of people present is limited
132		to 25. This includes staff, coaches, players, and any parents, guardians, or
133		immediate family. The 25 person limit may be exceeded for youth sports
134		played indoors if a Letter of Approval is obtained before the event is held.
135		The total number of persons present for youth hockey played indoors must
136		not exceed 10% of the maximum occupancy for the ice rink facility.
137	vi.	Play and games with teams from outside of Maryland, Virginia, or the
138		District of Columbia is prohibited.
139	vii.	Sports may not open to the general public or spectators. Parents, guardians,
140		and immediate family of players may spectate provided they maintain the
141		appropriate social distancing of greater than 6 feet between non-family
142		members and the total number of individuals present does not exceed the
143		applicable gathering size limit.
144	viii.	Low risk and medium risk sports may engage in practice, scrimmage,
145		games, matches, and competition.
146	ix.	High risk sports:
147		1. may only engage in no-contact skills-building and drills; and
148		2. may not engage in scrimmages, games, matches, and competitions.
149	7. <u>Businesses th</u>	nat may open at 25% Maximum Occupancy.
150	a. Fitnes	ss Centers.
151	i.	Fitness Centers that provide sport-specific training for high-risk sports as
152		defined in Maryland Sports Commission Return to Play Report must follow
153		the restrictions in paragraph 6.e above.

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154		b. Bowling Alleys.
155		i. all equipment (balls, shoes, etc.) and spaces (lanes, tables, seats) must be
156		cleaned between each person(s) or group's use with CDC and EPA
157		approved cleaners; and
158		ii. any foodservice establishment located within the bowling alley must follow
159		paragraph 6 of this Order.
160		c. Escape Rooms.
161		i. Only private games of a maximum of 6 people all permitted.
162		ii. All games are by appointment only and must be staggered so as to prevent
163		patrons from interacting with others outside of their group.
164		iii. Before and after each game, all items in game rooms and items provided to
165		patrons (including but not limited to lock, props, and any touchable
166		surfaces) must be thoroughly cleaned using CDC and EPA approved
167		disinfectants.
168		d. Museums and Art Galleries.
169		i. Exhibits requiring contact (for example "please touch" exhibits or other
170		interactive displays) must remain closed.
171		e. Personal Services.
172		i. Staff are required to wear gloves, and any other Personal Protective
173		Equipment as appropriate to their workplace and provided service.
174		f. Pools.
175		i. Must strictly comply with any guidance issued by DHHS.
176		g. Retail Establishments.
177		i. Employees must use any additional Personal Protective Equipment as
178		appropriate to their workplace.
179		h. Recreation Centers.
180	8.	Other Businesses, Organizations, Establishments, and Facilities that may open on March
181		26, 2021 at 25% capacity provided they do not sell or permit food for consumption at the
182		facility.
183		a. Amusement parks. Including stand-alone types, such as, but not limited to merry-
184		go-rounds and roller coasters.

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- b. Bingo halls.
- c. Go-kart tracks.
- d. Roller skating rinks.
- e. Social Clubs.
- f. *Theaters*. This Order controls the occupancy and use of theatres in Montgomery
  County at which live performances occur or motion pictures are shown
  ("Theaters").
- g. Trampoline Parks.

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- h. Any other establishment not listed above that is subject to the admission and amusement tax under Title 4 of the Tax-General Article of the Maryland Code.
- 9. <u>Capacity Limits on March 26, 2021</u>. The 25% capacity limits imposed for facilities in paragraphs 6a and 7 above are raised to 50% of capacity on March 26, 2021.
- 197 10. <u>Minimal Operations</u>. Staff and owners may continue to be on-site at any business, 198 organization, establishment, or facility that is required to be closed pursuant to this Order 199 only for the following purposes:
  - i. Facilitating remote working (a/k/a/ telework) by other staff;
  - j. Maintaining essential property;
    - k. Preventing loss of, or damage to property, including without limitation, preventing spoilage of perishable inventory;
    - 1. Performing essential administrative functions, including without limitation, picking up mail and processing payroll; and
- 206 m. Caring for live animals.
- This Order must be enforced by any County department or agency that has authority over the subject matter of any particular provision and the Montgomery County Police Department.
- 210 12. Applicability. This regulation applies Countywide.
- 211 13. <u>Severability.</u> If the application of this regulation or any part of it to any facts or circumstances is held invalid, the rest of the regulation and its application to all other facts and circumstances is intended to remain in effect.
- 214 14. <u>Effective Date</u>. This regulation takes effect on March 12, 2021 at 5 p.m.

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This is a correct copy of Council action.

Selena Mendy Singleton, Esq.,

Clerk of the Council