

Committee: Joint

Committee Review: At a future date

Staff: Christine Wellons, Chief Legislative Attorney **Purpose:** To introduce agenda item – no vote expected

AGENDA ITEM #6C February 11, 2025 Introduction

SUBJECT

Bill 5-25, Demolition Tax for Affordable Housing Production

Lead Sponsor: Councilmember Mink

Co-Sponsor: Council Vice-President Jawando

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

• N/A

DESCRIPTION/ISSUE

Bill 5-25 would:

- (1) establish an excise tax on certain demolitions and renovations of single-family homes;
- (2) specify the uses of tax revenues for affordable housing initiatives; and
- (3) generally amend the law concerning taxation.

SUMMARY OF KEY DISCUSSION POINTS

• N/A

This report contains:

Staff Report Bill 5-25

Pages 1-2

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MEMORANDUM

February 6, 2025

TO: County Council

FROM: Christine M.H. Wellons, Chief Legislative Attorney

SUBJECT: Bill 5-25, Demolition Tax for Affordable Housing Production

PURPOSE: Introduction – no Council votes required

Bill 5-25, Demolition Tax for Affordable Housing Production, sponsored by Lead Sponsor Councilmember Mink and Co-Sponsor Council Vice-President Jawando, is scheduled to be introduced on February 11, 2025. A public hearing is tentatively scheduled for March 18, 2025 at 1:30 p.m.

Bill 5-25 would:

- (1) establish an excise tax on certain demolitions and renovations of single-family homes;
- (2) specify the uses of tax revenues for affordable housing initiatives; and
- (3) generally amend the law concerning taxation.

BACKGROUND

The purpose of Bill 5-25 is to raise revenue for affordable housing initiatives in the County. As described more specifically below, the bill would achieve this purpose by creating an excise tax on the activities of demolishing or partially demolishing a single-family home. Other jurisdictions, including Evanston, Illinois, have enacted similar excise taxes.

BILL SPECIFICS

Under the bill, an excise tax would apply to certain total demolitions and partial demolitions of attached or detached single-family homes. A "partial demolition" would be defined as a construction or renovation that will result in the destruction or removal of at least 50% of an existing single-family home.

The tax rate would be \$20,000 per demolition or partial demolition. The rate could be increased by Council resolution after a public hearing. In addition, the rate would be increased annually based upon the Consumer Price Index. The tax would be due at the issuance of a permit by the Department of Permitting Services for the demolition or partial demolition of the single-family home.

A demolition or partial demolition of a single-family home would be exempt from the tax

if:

- the home is deemed unsafe or condemned under Sections 8-10 or 26-13;

- the owner covenants that the replacement single-family home will be a moderately priced dwelling unit under Chapter 25A;
- the owner covenants to own and occupy the replacement single-family home as their principal residence for a minimum of 5 years;
- the owner covenants that the gross floor area of the replacement single-family home will be equal to or less than the gross floor area of the demolished or partially demolished home;
- the owner demonstrates that the replacement single-family home is necessary due to a medical condition or disability of an individual who will reside in the replacement single-family home; or
- the owner demonstrates that the demolition or partial demolition is necessary due to a Force Majeure or other factors beyond the owner's control and reasonable ability to remedy.

Revenues from the new excise tax would be dedicated to the Montgomery Housing Initiative and used exclusively for Housing Production Fund.

This packet contains:	Circle #
Bill 5-25	1

Bill No.		5-25	
Concerning: _I	Demolition	Tax	for
Affordable	Housing Pr	oduction	
Revised: 2/5	5/2025	_ Draft No.	6
Introduced:	February 1	11, 2025	
Expires:	December	7, 2026	
Enacted:			
Executive:			
Effective:			
Sunset Date:	None		
Ch La	ws of Mont	Co	

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Councilmember Mink Co-Sponsor: Council Vice-President Jawando

AN ACT to:

- (1) establish an excise tax on certain demolitions and renovations of single-family homes;
- (2) specify the uses of tax revenues for affordable housing initiatives; and
- (3) generally amend the law concerning taxation.

By adding

Article XI, Excise Tax – Home Demolitions Sections 52-114, 52-115, 52-116, and 52-117

Boldface Underlining [Single boldface brackets] Double underlining [[Double boldface brackets]] * * *	Heading or defined term. Added to existing law by original bill. Deleted from existing law by original bill. Added by amendment. Deleted from existing law or the bill by amendment. Existing law unaffected by bill.
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The County Council for Montgomery County, Maryland approves the following Act:

1	Sec. 1. Article XI, Sections 52-114, 52-115, 52-116, and 52-117, are added
2	as follows:
3	Article XI. Excise Tax - Single-family home demolitions
4	52-114. Definitions.
5	In this Article, the following terms have the meanings indicated:
6	<u>Demolition</u> means the destruction or removal of a single-family home
7	under Section 8-27.
8	<u>Department means the Department of Permitting Services.</u>
9	Consumer Price Index means the Consumer Price Index for All Urban
10	Consumers (CPI-U) for the Washington-Arlington-Alexandria Core
11	Based Statistical Area (CBSA), as published by the United States
12	Department of Labor, Bureau of Labor Statistics, or a successor index.
13	Gross floor area has the meaning stated in Section 1.4.2 of Chapter 59.
14	Owner means an owner of real property who applies for a permit under
15	<u>Chapter 8 to:</u>
16	(1) <u>demolish a single-family home on the property; or</u>
17	(2) partially demolish a single-family home on the property.
18	<u>Partial demolition</u> means construction or renovation that:
19	(1) requires a permit under Section 8-24; and
20	(2) will result in the destruction or removal of at least 50 percent of
21	an existing single-family home as determined by the Department.
22	Replacement single-family home means a single-family home to be built
23	on the same plot as a demolished or partially demolished single-family
24	<u>home.</u>
25	Single-family home means one dwelling unit contained in a detached
26	house building type under Section 3.3.1.B of Chapter 59.

27	<u>52-115.</u> <u>Im</u>	positio	n and applicability of excise tax.
28	<u>(a)</u>	Exce	pt as provided in subsection (b), an owner who seeks to demolish
29		or pa	rtially demolish a single-family home must pay an excise tax in the
30		manr	ner and amount prescribed by this Article.
31	<u>(b)</u>	The 1	tax under this Article must not apply to the demolition or partial
32		demo	olition of a single-family home:
33		<u>(1)</u>	deemed unsafe or condemned under Sections 8-10 or 26-13;
34		<u>(2)</u>	if the owner covenants that the replacement single-family home
35			will be a moderately priced dwelling unit under Chapter 25A;
36		<u>(3)</u>	if the owner covenants to own and occupy the replacement
37			single-family home as their principal residence for a minimum of
38			<u>5 years;</u>
39		<u>(4)</u>	if the owner covenants that the gross floor area of the
40			replacement single-family home will be equal to or less than the
41			gross floor area of the demolished or partially demolished home;
42		<u>(5)</u>	if the owner demonstrates that the replacement single-family
43			home is necessary due to a medical condition or disability of an
44			individual who will reside in the replacement single-family
45			home; or
46		<u>(6)</u>	if the owner demonstrates that the demolition or partial
47			demolition is necessary due to a Force Majeure or other factors
48			beyond the owner's control and reasonable ability to remedy.
49	<u>52-116.</u> Tax	<u>amou</u>	<u>int.</u>
50	<u>(a)</u>	Exce	pt as provided under subsection (b), the tax rate under this Article
51		must	be \$20,000 for each demolition or partial demolition subject to this

Article.

52

53	<u>(b)</u>	<u>Amo</u>	<u>unt</u> adj	ustments.
54		<u>(1)</u>	<u>Cour</u>	ncil resolution. The Council may establish a rate for the tax
55			that i	s higher than the rate under subsection (a) by resolution after
56			a pub	olic hearing under Section 52-17(c).
57		<u>(2)</u>	Cons	<u>rumer price index adjustment.</u>
58			<u>(A)</u>	Effective July 1, 2026 and July 1 of each subsequent
59				year, the Chief Administrative Officer must adjust the
60				dollar amount of the tax rate under subsection (a).
61			<u>(B)</u>	The Chief Administrative Officer must calculate each
62				adjusted amount to the nearest multiple of \$10.
63			<u>(C)</u>	The adjusted amount must be equal to the current amount
64				multiplied by the outcome of the most recent published
65				Consumer Price Index at the time of the adjustment
66				divided by the annual value of the Consumer Price Index
67				from the year prior to the current year.
68			<u>(D)</u>	The Chief Administrative Officer must, by March 1 of
69				the year preceding an adjustment, publish the adjusted
70				amount:
71				(i) in the County Register; and
72				(ii) on the County website.
73	<u>52-117.</u> WI	<u>nen ta</u>	<u>x is du</u>	e; required information; use of funds; penalties.
74	<u>(a)</u>	<u>Payr</u>	<u>nent</u> <u>re</u>	equired. The Department must not issue a permit under
75		Sect	ion <u>8-2</u> -	4 for a demolition or partial demolition unless:
76		<u>(1)</u>	the o	wner has paid the tax due under this Article; or
77		<u>(2)</u>	the p	ermit is exempt from the tax under Section 52-115(b).
78	<u>(b)</u>	<u>Resp</u>	<u>onsibil</u>	ities of the Department. The Department must determine:

79		(1) whether an application for a permit is subject to the tax under this
80		Article;
81		(2) whether an exemption under Section 52-115(b) applies to the
82		application; and
83		(3) the amount of the tax due under this Article.
84	<u>(c)</u>	Documentation required. An owner must, at the County's request,
85		submit to the County any information, certification, and documentation
86		required to:
87		(1) <u>determine the applicability of the tax; and</u>
88		(2) <u>calculate the amount of the tax due.</u>
89	<u>(d)</u>	Record retention. Every person liable for any tax under this Article
90		must preserve for 7 years all records necessary to determine the amount
91		of the tax. The County may inspect the records at any reasonable time.
92	<u>(e)</u>	<u>Use of revenues</u> . Tax revenues under this Article must be:
93		(1) <u>dedicated to the Montgomery Housing Initiative under Section</u>
94		25B-9; and
95		(2) <u>used solely to finance revenue bonds under Chapter 20, Article</u>
96		<u>IV.</u>
97	<u>(f)</u>	Penalties. A person who fails to pay a tax due under this Article, or who
98		intentionally provides false or misleading information to the County
99		under this Article:
100		(1) has committed a Class A civil violation; and
101		(2) is liable for the tax due, a penalty equal to 5 percent of the tax
102		due, and interest on the tax due, as calculated by the Department
103		of Finance.

Sec. 2. Transition. This Act must not apply to an application for a permit under Section 8-24 submitted to the Department prior to the effective date of this Act.