Bill No. 38-19

Concerning: Streets and Roads – Permit to Obstruct Public Rights-of-Way – Amendments

Revised: 03/17/2020 Draft No. 6
Introduced: December 3, 2019

Enacted: March 24, 2020

Executive: March 27, 2020

Effective: June 26, 2020

Sunset Date: None

Ch. 8 , Laws of Mont. Co. 2020

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsor: Councilmember Friedson

Co-Sponsors: Councilmembers Glass, Jawando, Riemer, Albornoz, Council Vice-President Hucker, Councilmember Rice and Council President Katz

AN ACT to:

- (1) require the Executive to adopt certain regulations regarding permits to close curb lanes, sidewalks, or shared use paths in the public rights-of-way;
- (2) limit the circumstances in which the Department of Permitting Services may grant a permit to close a curb lane, sidewalk, or shared use path in a public right-of-way;
- (3) require the Director of Permitting Services to publish certain information regarding permits to close public rights-of-way; and
- (4) generally amend the law regarding permits to obstruct public rights-of-way.

By amending

Montgomery County Code Chapter 49, Streets and Roads [[Section]] <u>Sections</u> 49-11 <u>and 49-12</u>

Boldface
Underlining
Added to existing law by original bill.

[Single boldface brackets]
Double underlining
Added by amendment.

[[Double boldface brackets]]

* * *

Heading or defined term.

Added to existing law by original bill.

Deleted from existing law or or iginal bill.

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

I	Sec. 1. [[Se	ction]]	<u>Sections</u> 49-11 [[18]] <u>and 49-12 are</u> amended as follows:
2	49-11. Permit to	obstruc	t public rights-of-way.
3	(a) <u>Defin</u>	nitions.	In this section, the following terms have the meanings
4	<u>indic</u>	ated.	
5	<u>Publ</u>	<i>ic</i> includ	des pedestrians, bicyclists, and transit users.
6	<u>Safe</u>	<u>alternat</u>	ive path means an alternate walkway or shared use path that:
7		<u>(A)</u>	is on the same side of the street as a temporary closure; and
8		<u>(B)</u>	provides safe access and passage to pedestrians.
9	[[(1)]]] <u>Temp</u> a	orary closure[[. Temporary closure]] means a temporary
10		<u>obstru</u>	ction, blockage, or occupation of a right-of-way [[to:
11		<u>(A)</u>	reconstruct or repair a sidewalk, shared use path, driveway,
12			curb, or other structure;
13		<u>(B)</u>	install, repair, locate, or replace underground utilities or
14			infrastructure under a sidewalk or shared use path;
15		<u>(C)</u>	construct or reconstruct an abutting structure; or
16		<u>(D)</u>	otherwise install a temporary, removable obstruction or
17			occupation of the right-of-way]] under a permit issued by
18			the Director of Permitting Services under this Section.
19	[[(2)	<u>Safe</u> <u>c</u>	alternative path. Safe alternative path means an alternate
20		walkw	vay or shared use path that:
21		<u>(A)</u>	is on the same side of the street as a temporary closure; and
22		<u>(B)</u>	provides safe access and passage to pedestrians.]]
23	[(a)] <u>(b)</u>	[Unles	ss this Section prohibits the issuance of a permit]
24	Notw	vithstan	ding Section 49-10, and subject to subsections (c) and (d) of
25	this S	Section,	the Director of Permitting Services may issue a permit to:
26	(1)	[recon	struct or repair a sidewalk, shared use path, driveway, curb,
27		or oth	er structure;

28	(2)	install, re	oair,	locate,	or	replace	undergrou	ınd ı	ıtilities	OI
29		infrastructu	re u	nder a sic	lewa	lk or shar	ed use path	; or		
30	(3)	install a ten	pora	ary, remo	vabl	e obstruc	tion or occu	patio	n of a rig	ght-
31		of-way;								
32	(4)	close a curl	lan	e, sidewa	ılk, o	r shared ı	ise path in	conju	nction v	vith
33		the constru	ction	or recon	struc	ction of a	abutting s	tructu	re] [[<u>cre</u>	<u>eate</u>
34		<u>a temporar</u>	<u>clo</u>	sure that	com	plies with	n subsection	<u>1 (c);</u>	or]]	
35		reconstruct	or r	<u>epair a si</u>	idewa	alk, share	ed use path,	drive	way, cı	urb,
36		or other str	<u>ıctuı</u>	<u>re;</u>						
37	<u>(2)</u>	install, re	oair,	locate,	or	replace	undergrou	ınd ı	<u>ıtilities</u>	or
38		<u>infrastructu</u>	re u	nder a sic	lewa	lk or shar	ed use path	<u>ı;</u>		
39	<u>(3)</u>	<u>install a re</u>	nova	ble obstr	uctio	on or occu	apation of a	right	-of-way	<u>/;</u>
40	<u>(4)</u>	close a curl	<u>lan</u>	<u>e, sidewa</u>	ılk, o	r shared ı	ise path in o	<u>conju</u>	nction v	vith
41		the constru	ction	or recor	<u>ıstruc</u>	ction of a	n abutting s	tructu	ire; or	
42	[(5)][<u>(2)]] (5)</u>	ins	stall perm	naner	nt, nonsta	ndard struct	tures i	n the rig	ght-
43		of-way tha	t we	re appro	ved	by the P	lanning Bo	ard, t	the City	of
44		Rockville,	or t	he City	of G	aithersbu	rg in a sit	e pla	n as a	site
45		element of	stre	etscape.	Stre	etscape i	includes sta	reet f	urnishir	ıgs,
46		fixtures and	l elei	ments in	conn	ection wi	th public us	se of tl	he right	-of-
47		way but	loes	not inc	clude	enclose	d structure	es or	vaults	or
48		improveme	nts f	or privat	e use	e. The per	rmit applica	ant m	ust exec	cute
49		a declaration	on of	f covena	nts tl	nat runs	with the la	nd on	which	the
50		project ass	ocia	ted with	the	streetsca	pe is bein	ig de	veloped	l to
51		perpetually	mai	ntain the	perr	nitted str	eetscape in	a goo	od and s	safe
52		condition;	retu	rn the ri	ght-c	of way t	o its cond	ition	before	the
53		permitted s	treet	tscape w	as in	stalled if	the nonsta	ındard	l permit	tted
54		streetscape	is re	emoved;	and i	ndemnif	y the Coun	ty fro	m any c	cost

55		or lia	bility associated with the construction, maintenance, use or
56		remo	val of the nonstandard permitted streetscape.
57	[(b)] <u>(c)</u>	<u>Perm</u>	its for temporary obstructions. [[The]] If a permit under
58	subse	ection	(b)(1) involves a temporary closure located in a Central
59	Busin	ness D	istrict planning policy area, a Bicycle-Pedestrian Priority
60	<u>Area</u>	, an are	a within ½ mile of a Purple Line Station, or an area within ½
61	<u>mile</u>	of a E	sus Rapid Transit Station Area, the Director [must not] may
62	issue	[[a]] <u>t</u>	he permit [[for]] [reconstruction or repair of a sidewalk or
63	share	d use p	eath for more than 6 months, or to close a curb lane, sidewalk,
64	or sh	nared 1	use path for work on an abutting structure, utilities, or
65	infras	structu	re for more than 15 days, unless a safe alternate walkway or
66	share	d use p	oath is provided on the same side of the street] [[a temporary
67	closu	re und	er subsection (b)(1)]] only if:
68	(1)	[in a]	Metro Station Policy Area, Town Center Policy Area, or other
69		area	expressly identified in a Council resolution] the permit has
70		condi	tions necessary to:
71		<u>(A)</u>	minimize inconvenience to the public;
72		<u>(B)</u>	<u>limit the duration of the temporary closure to the minimum</u>
73			time period necessary; and
74		<u>(C)</u>	assure public safety in the work area;
75	(2)	[with	in 20 feet of a bus stop or mass transit station entrance; or]
76		the D	irector of Transportation approves a temporary traffic control
77		<u>plan</u> 1	under subsection (g);
78	(3)	[on a	road:
79		(A)	designated as a major or arterial highway;
80		(B)	of 4 lanes or more; or
81		(C)	designated as a business district street.] the area subject to

82		<u>th</u>	e temporary closure is not used for vehicle parking [[or storage
83		<u>of</u>	construction materials]];
84		<u>(4)</u> <u>th</u>	e permittee has any franchise required under Section 49-20; and
85	<u>.</u>	<u>(5)</u> <u>th</u>	e duration of the [[permit]] temporary closure complies with
86		<u>su</u>	absection (d).
87		[The Di	rector may allow a covered walkway to serve as an alternate
88		walkway	y .]
89	[(c)] <u>(d</u>	<u>(k</u>	The Director may issue a permit to rebuild or repair a sidewalk or
90		shared u	se path for more than 6 months, or to close a curb lane, sidewalk,
91		or share	ed use path for work on abutting structures, utilities, or
92		infrastru	cture for more than 15 days, without requiring that a safe
93	,	alternate	sidewalk or shared use path be provided on the same side of the
94		street,] <u>7</u>	<u> Time limits for temporary closures without safe alternative paths.</u>
95		Except a	as provided in subsections (e) and (f):
96		<u>(1)</u> <u>a</u>	temporary closure to reconstruct or repair a sidewalk or shared
97		us	se path must not exceed 6 months without the provision of a safe
98		al	ternative path; and
99		(2) <u>ar</u>	ny other temporary closure must not exceed 15 days without the
100		<u>pr</u>	covision of a safe alternative path.
101	<u>(e)</u>	<u>Extensio</u>	<u>ons – in general.</u> The <u>Director may extend a time period under</u>
102		subsection	on (d), for a time period designated by the Director, if the Director
103		finds tha	ıt:
104		(1) <u>(</u>	A) based on a certification submitted by a professional
105			engineer, construction of [such a sidewalk or shared use] \underline{a}
106			safe alternative path is not possible; or
107		[(2)] (B) the street is closed[.]; and

108		<u>(2)</u>	the e	<u>xtension</u> <u>meets</u> <u>minimum</u> <u>requirements</u> <u>established</u> <u>under</u>
109			Meth	od (2) regulations, including requirements that the permit
110			must:	
111			<u>(A)</u>	limit the temporary closure to the minimum time necessary;
112			<u>(B)</u>	be subject to regular review by the Director to determine
113				whether the temporary closure without a safe alternative
114				path remains necessary; and
115			<u>(C)</u>	if the Director determines that the temporary closure
116				without a safe alternative path is no longer necessary,
117				require the permittee immediately to:
118				(i) provide a safe alternative path; or
119				(ii) terminate the temporary closure.
120	[(d)]	<u>(f)</u>	<u>Short</u>	extensions for hardship.
121		<u>(1)</u>	The 1	Director may grant one extension of a time period under
122			subse	ection (d), for no more than 15 days, [of a permit to close a
123			roadv	way lane, sidewalk, or shared use path for work on abutting
124			struct	tures, utilities, or infrastructure without requiring that a safe
125			altern	ate walkway or shared use path be provided on the same side
126			of the	e street] on a showing of extreme hardship.
127		<u>(2)</u>	The E	Executive must adopt regulations under Method (2) to specify
128			the s	tandards a permittee must meet to demonstrate extreme
129			hards	<u>hip.</u>
130	[(e)	The 1	Directo	r must not issue or extend in duration or area any permit to
131		close	a side	walk or shared use path to use the area for vehicle parking or
132		stora	ge of co	onstruction materials.
133	(f)	The	Directo	or must include conditions in each permit to assure public
134		safet	y in the	work area.]

- (g) [Before the Director issues a permit under this Section to close a sidewalk, curb lane, or shared use path, the Director of Transportation must approve a] <u>Temporary traffic control plan</u>. A temporary traffic control plan <u>under subsection (c) must meet standards established by the Executive under Method (2) regulations, including that[.]:</u>
 - (1) [A] <u>a</u> professional engineer must certify for the applicant that the plan minimizes inconvenience to the public, provides necessary warnings, and includes safe and reasonable pedestrian alternatives in accordance with accepted engineering standards[.]; <u>and</u>
 - (2) [The] the permit and the traffic control plan must require signage during construction to inform pedestrians about the duration of the obstruction, the permit number, and the County contact telephone number to call.
 - (h) [A permittee must have a valid franchise, as defined in Section 49-20, before the permittee installs, repairs, or maintains any utility or infrastructure in the public right-of- way.] <u>Public access to permit information</u>. The <u>Director of Permitting Services must publish on the Department's website a copy of each application received and permit granted under this section</u>.

154 * * *

49-12. Exemptions from Sections 49-10 and 49-11.

(a) <u>Subject to paragraphs (1) and (2)</u>, Sections 49-10 and 49-11 do not apply to, and no permit under those Sections is required of, any municipality, special taxing district or government agency authorized by law to construct streets, roads, sewers, or drainage facilities in the County. However[[,]]:

161	<u>(1)</u>	Sections 49-10 and 49-11 apply to any road that is located in a
162		municipality and owned or maintained by the County[[.]]; and
163	<u>(2)</u>	if the County owns or maintains a right-of-way, Section 49-11
164		applies to any temporary closure of the right-of-way in connection
165		with construction or reconstruction on abutting property owned by
166		the County.
167		* * *
168	Sec. 2. Tra	nsition. The requirements of this Act must not apply to a permit
169	application submi	tted to the County prior to the effective date of the Act. The
170	requirements of th	is Act must apply to a permit application submitted to the County on
171	or after the effecti	ve date of the Act.

Approved:

Sidney Katz, President, County Council

Approved:

Man God Marc Elrich, County Executive

This is a correct copy of Council action.

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Selena Mendy Singleton, Esq., Clerk of the Council