

Committee: Joint GO/PS

Committee Review: At a future date

Staff: Christine Wellons, Chief Legislative Attorney **Purpose:** To introduce agenda item – no vote expected

December 9, 2025 Introduction

AGENDA ITEM #6A

SUBJECTS

Expedited Bill 35-25, County Administration – Immigrant Protections ("Promoting Community Trust – Immigrant Protections Act")

Lead Sponsors: Council President Fani-González, Council Vice-President Balcombe, and Councilmembers Friedson, Glass, Jawando, Katz, Luedtke, Mink, Sayles, and Stewart

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

N/A

DESCRIPTION/ISSUE

Expedited Bill 35-25 would:

- (1) prohibit discriminatory practices by the County against foreign nationals and immigrants in the County;
- (2) limit, consistent with federal and state law, the use of County agents and resources in the enforcement of civil immigration laws;
- (3) ensure that, to the greatest extent permitted under federal and state law, County benefits and services are provided to residents regardless of country of birth or immigration status;
- (4) require certain notices to individuals; and
- (5) generally amend the laws regarding County government administration and immigrant protections.

SUMMARY OF KEY DISCUSSION POINTS

N/A

This report contains:

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MEMORANDUM

December 4, 2025

TO: County Council

FROM: Christine Wellons, Chief Legislative Attorney

SUBJECT: Expedited Bill 35-25, County Administration – Immigrant Protections

PURPOSE: Introduction – no Council votes required

Expedited Bill 35-25, County Administration — Immigrant Protections ("Promoting Community Trust – Immigrant Protections Act"), is scheduled for introduction on December 9, 2025. The Lead Sponsors are Council President Fani-González, Council Vice President Balcombe, and Councilmembers Friedson, Glass, Jawando, Katz, Luedtke, Mink, Sayles, and Stewart. A public hearing on the bill is tentatively scheduled for January 13, 2026 at 1:30 p.m.

Expedited Bill 35-25 would:

- (1) prohibit discriminatory practices by the County against foreign nationals and immigrants in the County;
- (2) limit, consistent with federal and state law, the use of County agents and resources in the enforcement of civil immigration laws;
- (3) ensure that, to the greatest extent permitted under federal and state law, County benefits and services are provided to residents regardless of country of birth or immigration status;
- (4) require certain notices to individuals; and
- (5) generally amend the laws regarding County government administration and immigrant protections.

BACKGROUND

In 2019, the County Executive adopted Executive Order 135-19, Promoting Community Trust, which generally prevents County employees and departments from engaging in any federal civil immigration enforcement. Expedited Bill 35-25 would update and codify the requirements of the Executive Order to ensure ongoing protection of County residents and the appropriate use of County resources.

As explained by Council President Fani-González: "The legislation establishes strong civil rights protections by prohibiting County employees from requesting or investigating a person's immigration status unless required by law, barring intimidation, and discrimination based on perceived status, and guaranteeing that County services and opportunities are not denied because of immigration status. It also limits the use of County resources in federal civil immigration enforcement, ensuring that staff, equipment, and County facilities are not used for civil immigration actions without a valid judicial warrant or bona fide criminal law enforcement purpose."

BILL SPECIFICS

Expedited Bill 35-25 would restrict County involvement in the enforcement of federal civil immigration law. The express intent of the bill is to ensure that immigrant communities can engage with County departments – including public safety departments – without fear that the engagement would be used in civil immigration enforcement or a in a discriminatory way. The County serves all residents, regardless of country of birth or immigration status.

Inquiries about immigration status. In keeping with the intent of the bill, County employees and departments would be prohibited from inquiring about individuals' immigration status unless required by state or federal law, a judicial order, or international treaty. In addition, threats, discrimination, or intimidation by County employees based on individuals' immigration status, or perceived status, would be explicitly prohibited.

County benefits. The bill would prohibit County employees and departments from conditioning County benefits, opportunities, or services upon immigration status, unless required to do so by applicable law or judicial order. Where presentation of a Maryland-issued identification card is accepted as proof of identity, the County would be required to accept comparable photo identification from an individual's country of origin, or from a non-profit organization pre-approved by the Chief Administrative Officer.

Law enforcement. Regarding law enforcement practices, the bill would prohibit the County from arresting, stopping, or detaining individuals for federal civil immigration enforcement operations. The bill would not in any manner restrain or limit the ability of law enforcement agencies to enforce the criminal law. Rather, it would limit the County's participation in federal civil law enforcement so that, among other reasons, County departments can focus on enforcing criminal law in an unbiased manner.

For individuals who are arrested, the County would be prohibited from contacting civil immigration officials about the individual except in compliance with a valid judicial warrant. In addition, the bill would clarify that once an individual is legally eligible for release from detention, the individual must be released as required by law; the individual's release must not be delayed at the administrative request of immigration enforcement officials.

In general, the County would not be permitted to notify immigration officials of the impending release of an individual from custody for civil immigration enforcement. However, notification could occur, no earlier than 36 hours in advance of a release, if the individual has been

convicted of certain enumerated crimes, including "crimes of violence" as defined under Section 14-101 of the Criminal Law Article of the Maryland Code.

In addition, within 48 hours after receiving an administrative request from immigration enforcement officials regarding an individual in custody, the County would provide a copy of the request to the individual.

Access to County buildings and facilities. The bill also would address the issue of access to County buildings and facilities by federal immigration enforcement officials for civil immigration operations. Pursuant to Maryland law adopted in 2025 (House Bill 1222), "sensitive locations" – such as libraries and healthcare facilities – would continue to restrict access to private spaces of sensitive locations for civil immigration purposes. Access to the spaces by immigration officials would not be permitted, except where required by a valid judicial warrant or state law.

Regarding all County buildings and facilities, regardless of whether they are "sensitive locations", a County employee or department generally would not be permitted to allow immigration enforcement officials: (1) to access any portion of the building or facility that is not open to the general public; (2) to have access to a person in the detention or custody of the department; or (3) to use County facilities, information, or equipment.

Intergovernmental agreements. The bill would prohibit the County from entering into any intergovernmental agreements to detain individuals for civil immigration purposes, or to otherwise participate in civil immigration enforcement.

Confidentiality. County departments would be required under the bill to review applications, questionnaires, and other County forms to ensure that unnecessary questions about immigration status are deleted and that confidentiality is protected to the greatest extent permitted by law.

Reporting requirements. The bill would require the Executive to report to the Council every six months regarding the number of requests departments received from immigration enforcement officials and how the requests were handled.

This packet contains:	<u>Circle #</u>
Expedited Bill 35-25	1
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Expedited Bi	ill No	35-25	
Concerning:	County	Administration	
<u>Immigra</u>	nt Protect	ions	
Revised: 1	2/4/2025	Draft No.	1
Introduced:			
Expires:	Decen	nber 7, 2026	
Enacted:			
Executive: _			
Effective:			
Sunset Date	: None		
Ch I	aws of M	ont. Co.	

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

Lead Sponsors: Council President Fani-González, Council Vice-President Balcombe, and Councilmembers Friedson, Glass, Jawando, Katz, Luedtke, Mink, Sayles, and Stewart

AN EXPEDITED ACT to:

- (1) prohibit discriminatory practices by the County against foreign nationals and immigrants in the County;
- (2) limit, consistent with federal and state law, the use of County agents and resources in the enforcement of civil immigration laws;
- (3) ensure that, to the greatest extent permitted under federal and state law, County benefits and services are provided to residents regardless of country of birth or immigration status;
- (4) require certain notices to individuals; and
- (5) generally amend the laws regarding County government administration and immigrant protections.

By adding

Chapter 2, Administration Article XV, Section 2-160

Boldface
Underlining
Added to existing law by original bill.

[Single boldface brackets]
Double underlining
Added by amendment.

[[Double boldface brackets]]

* * * *

Heading or defined term.

Added to existing law by original bill.

Added by amendment.

Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

1	Sec.	1. Art	icle XV	, Section 2-160 is added to Chapter 2 as follows:
2		<u> </u>	ARTIC	LE XV. IMMIGRANT PROTECTIONS
3	<u>2-160.</u> Pro	<u>motin</u>	g <u>Com</u>	munity Trust (Immigrant Protections).
4	<u>(a)</u>	<u>Shor</u>	<u>t title;</u> <u>l</u>	egislative findings; purpose; and construction.
5		<u>(1)</u>	<u>Short</u>	title. This section may be known as the "Promoting
6			Com	munity Trust - Immigrant Protections Act".
7		<u>(2)</u>	<u>Findi</u>	ings.
8			<u>(A)</u>	Montgomery County is one of the most diverse counties in
9				the United States, with a thriving immigrant community
10				representing more than 30 percent of the County's
11				population. Consistent with the vision of creating a more
12				equitable and inclusive County, it is vital that all residents
13				of the County feel safe and welcomed and have access to
14				the many resources which make the County an exceptional
15				place to live.
16			<u>(B)</u>	It is especially important that all County residents feel safe
17				contacting police and other County law enforcement
18				officials without fear that such contact could lead to
19				negative consequences for themselves or their family
20				members. Any perception that such contact could lead to
21				negative immigration consequences for an individual or
22				member of their family undermines that goal and erodes
23				public safety.
24			<u>(C)</u>	Enforcing federal immigration law is the responsibility of
25				the federal government of the United States and it is not in
26				the interests of Montgomery County to utilize its limited

27				resources to facilitate the enforcement of federal civil
28				immigration law.
29		<u>(3)</u>	<u>Purpe</u>	ose. This Section is intended to ensure that:
30			<u>(A)</u>	immigrant and otherwise vulnerable communities engage
31				with County departments, including public safety
32				departments, with assurance that such engagement will not
33				be used to assist in civil immigration enforcement or a
34				discriminatory practice;
35			<u>(B)</u>	the constitutional rights of immigrant County residents are
36				not violated; and
37			<u>(C)</u>	County benefits and services are provided to residents
38				regardless of country of birth or immigration status.
39		<u>(4)</u>	Cons	truction. This Section must not be construed to:
40			<u>(A)</u>	prevent or limit the County's enforcement of criminal law
41				or cooperation regarding the enforcement of criminal law;
42				<u>or</u>
43			<u>(B)</u>	prevent the County from sending to or receiving from any
44				local, state, or federal agency information regarding the
45				citizenship or immigration status of an individual if required
46				by state or federal law.
47	<u>(b)</u>	<u>Defini</u>	itions.	The following terms have the meanings indicated.
48		<u>Agen</u>	t mear	ns any person employed by or acting on behalf of a
49		<u>Depa</u>	rtment	<u>.</u>
50		<u>Civil</u>	admin	istrative warrant means an immigration order of arrest, order
51		to de	tain or	release a foreign national, notice of custody determination,
52		notice	e to a	ppear, removal order, warrant of removal, or any other
53		docui	<u>nent,</u> i	ncluding those issued by the United States Department of

54	Homeland Security or any other federal immigration official or agency,
55	including an immigration judge, that can form the basis for an
56	individual's arrest or detention for a civil immigration enforcement
57	purpose.
58	Civil administrative warrant includes DHS Form I-205 "Warrant of
59	Removal/Deportation"; DHS Form I-200 "Warrant for the Arrest of
60	Alien"; DHS Form I-286 "Notice of Custody Determination"; DHS Form
61	I-203 "Order to Detain or Release Alien"; any warrant, request, or hit
62	contained in the "Immigration Violator File" of the FBI"s National Crime
63	Information Center (NCIC) database; and any predecessor or successor
64	form or database.
65	Civil administrative warrant does not include a criminal warrant issued
66	upon a judicial determination of probable cause and in compliance with
67	the requirements of the Fourth Amendment to the U.S. Constitution and
68	Article 26 of the Maryland Declaration of Rights.
69	Contact information means home address, work address, telephone
70	number, electronic mail address, social media contact information,
71	license plate information, or any other means of contacting an individual
72	or through which an individual may be located.
73	County resources means any money, facilities, property, equipment,
74	personnel, including personnel time, or other assets funded in whole or
75	in part by Montgomery County.
76	Department means any County department, agency, division,
77	commission, council, committee, board, other body, or office established
78	by authority of County law.
79	DHS means the United States Department of Homeland Security or any
80	successor agency.

	81	<u>DOJ</u> means the <u>United States</u> <u>Department of Justice or any successor</u>			
	82	agency.			
	83	<u>Fami</u>	ly member means a person's:		
	84	<u>(1)</u>	immediate family;		
	85	<u>(2)</u>	extended family;		
	86	<u>(3)</u>	court-appointed legal guardian or a person for whom the person is		
	87		a court-appointed legal guardian; or		
	88	<u>(4)</u>	domestic partner or the domestic partner's immediate or extended		
	89		<u>family.</u>		
	90	<u>Eligil</u>	ble for release from custody or eligible for release means one of the		
	91	follov	wing conditions has occurred:		
	92	<u>(1)</u>	all criminal charges against the person have been dropped or		
	93		dismissed;		
	94	<u>(2)</u>	the person has been acquitted of all criminal charges filed against		
	95		the person;		
	96	<u>(3)</u>	the person has served all the time required for a criminal sentence;		
	97	<u>(4)</u>	the person has been released on a conditional bail release; or		
	98	<u>(5)</u>	the person is otherwise eligible for release under applicable law.		
	99	<u>ICE</u> 1	means the United States Immigration and Customs Enforcement		
1	.00	agency or any successor agency charged with the enforcement of civil			
1	01	immigration laws.			
1	02	Immigration detainer or detainer is a civil administrative detainer and			
1	.03	means a request by ICE to a federal, state, or local law enforcement			
1	.04	agency that the law enforcement agency provides notice of release or			
1	.05	maint	tains custody of an individual based on an alleged violation of a civil		
1	.06	<u>immi</u>	gration law, including detainers issued pursuant to sections 236 or		

107		287 of the Immigration and Nationality Act or 287.7 or 236.1 of Title 8
108		of the Code of Federal Regulations, as amended.
109		<u>Immigration</u> <u>detainer</u> <u>or</u> <u>detainer</u> <u>includes</u> <u>DHS</u> <u>Form</u> <u>1-247D</u>
110		"Immigration Detainer - Request for Voluntary Action"; DHS 1-247X
111		"Request for Voluntary Transfer"; DHS Form 1-247N "Request for
112		<u>Voluntary Notification of Release"; DHS Form 1-247A "Immigration</u>
113		Detainer"; and any predecessor or successor form.
114		Immigration enforcement official means any federal employee or agent
115		engaged in immigration enforcement operations, including employees of
116		DHS, DOJ, and ICE.
117		Immigration enforcement operation means any and all efforts to
118		investigate, enforce, or assist in the investigation or enforcement of any
119		federal civil immigration law, including a civil administrative warrant or
120		civil immigration detainer.
121		Immigration status means all matters regarding questions of citizenship
122		of the United States or any other country, the authority to reside in or
123		otherwise be present in the United States, the time and manner of a
124		person's entry into the United States, or any other immigration matter
125		enforced by DHS, its predecessor or successor agency, or any other
126		federal agency charged with the enforcement of civil immigration laws.
127		<u>Person</u> or <u>individual</u> means a natural person.
128		Sensitive location has the meaning stated in Section 6-111 of the State
129		Government Article of the Maryland Code, as amended.
130	<u>(c)</u>	Requesting immigration status information - prohibited.
131		(1) An agent or department must not request information about, or
132		otherwise investigate or assist in the investigation of, the
133		immigration status of any person unless such inquiry or

134			investigation is required by state or federal law, court order, or
135			international treaty.
136		<u>(2)</u>	If the citizenship or immigration status of an individual is relevant
137			to protections, services, or benefits accorded to them under any
138			County, state, or federal law, or required by any international
139			treaty, an agent or department may notify the individual of the
140			relevant protection or requirement and provide them an
141			opportunity to disclose voluntarily their immigration status.
142	<u>(d)</u>	<u>Three</u>	ats <u>based on citizenship or immigration</u> <u>status - prohibited.</u>
143		<u>(1)</u>	An agent or department must not coerce, intimidate, or threaten
144			any person based on the person's actual or perceived immigration
145			status or the actual or perceived immigration status of a member of
146			the person's family or any other associate of the individual.
147		<u>(2)</u>	An agent or department must not subject an individual to verbal
148			abuse, including disparaging or offensive comments, based on the
149			individual's actual or perceived immigration status, or the actual
150			or perceived immigration status of a member of the individual's
151			family or any associate of the individual.
152	<u>(e)</u>	Cond	<u>litioning benefits, services, or opportunities on immigration status –</u>
153		prohi	<u>bited.</u>
154		<u>(1)</u>	An agent or department must not condition the provision of County
155			benefits, opportunities, or services on matters related to
156			immigration status unless required to do so by County, state, or
157			federal law, or court order.
158		<u>(2)</u>	Where presentation of a Maryland driver's license or identification
159			card is accepted as adequate evidence of identity, presentation to
160			an agent or department of a photo identity document issued by the

161			perso	on's country of origin, such as a driver's license, passport, or
162			<u>matri</u>	cula consular (consulate-issued document), or issued by a
163			non-p	profit organization pre-approved by the Chief Administrative
164			Offic	er, must be accepted and must not subject the person to a
165			highe	er level of scrutiny or different treatment than if the person had
166			provi	ded a Maryland driver's license or identification card, except
167			that	this paragraph (2) must not apply to the completion of
168			feder	ally mandated I-9 forms.
169	<u>(f)</u>	<u>Immi</u>	<u>igratio</u> 1	<u>n enforcement operations – additional limitations.</u>
170		<u>(1)</u>	Inves	tigations, stops, and arrests. An agent or department must
171			not pa	articipate in an immigration enforcement operation, including
172			by sto	opping, detaining, or arresting an individual, based on:
173			<u>(A)</u>	the actual or perceived immigration status of an individual;
174			<u>(B)</u>	a civil administrative warrant or immigration detainer; or
175			<u>(C)</u>	a belief that the person has committed a civil immigration
176				violation.
177		<u>(2)</u>	<u>Inqui</u>	ries during law enforcement actions. For the purpose of an
178			<u>immi</u>	gration enforcement operation, an agent or department must
179			not:	
180			<u>(A)</u>	require persons to prove their immigration status;
181			<u>(B)</u>	request identification for the purpose of determining an
182				individual's immigration status; or
183			<u>(C)</u>	prolong a stop or detention for questions related to an
184				individual's immigration status.
185		(3)	Actio	ns following arrest. A department or agency must not:

186			<u>(A)</u>	contact an immigration enforcement official regarding an
187				arrested person unless the person is subject to a valid
188				judicial warrant requiring such action; or
189			<u>(B)</u>	affect the manner in which a person is processed following
190				an arrest based on a civil administrative warrant,
191				immigration detainer, or other immigration enforcement
192				operation.
193		<u>(4)</u>	<u>Deter</u>	ntion after eligibility for release – prohibited. An agent or
194			depar	tment must not detain a person based on:
195			<u>(A)</u>	<u>a civil</u> <u>administrative</u> <u>warrant</u> <u>or civil</u> <u>immigration</u> <u>detainer</u>
196				after the person becomes eligible for release from custody;
197				<u>or</u>
198			<u>(B)</u>	a belief that the person has committed a civil immigration
199				violation.
200	<u>(g)</u>	<u>Acces</u>	ss to C	ounty buildings; coordination with immigration enforcement
201		<u>offici</u>	<u>als – re</u>	estricted.
202		<u>(1)</u>	<u>Sensi</u>	tive locations. An agent or department must deny access to
203			any p	portion of a sensitive location that is not accessible to the
204			gener	al public to any individual who is seeking access for the
205			purpo	ose of enforcing federal immigration law, unless:
206			<u>(A)</u>	the individual presents a valid judicial warrant requiring
207				access; or
208			<u>(B)</u>	the access is otherwise required under state law.
209		<u>(2)</u>	Coord	dination with immigration officials - limited. Except as
210			perm	itted under paragraph (3) of this subsection, an agent or
211			depar	tment must not, for the purpose of an immigration
212			enfor	cement operation:

213		<u>(A)</u>	perm	it immigration enforcement officials to access any
214			portio	on of a building or facility operated by the County that
215			is not	accessible to the general public;
216		<u>(B)</u>	perm	it immigration enforcement officials access to a person
217			being	detained by, or in the custody of, the department or
218			agent	• 2
219		<u>(C)</u>	perm	it immigration enforcement officials to use department
220			facili	ties, information, or equipment;
221		<u>(D)</u>	comn	nunicate any information about an individual who is
222			the ta	arget of an immigration enforcement operation with
223			<u>immi</u>	gration enforcement officials; or
224		<u>(E)</u>	notify	immigration enforcement officials that an individual
225			has b	een or will be released from custody.
226	<u>(3)</u>	The r	equire	ments of paragraph (2) of this subsection:
227		<u>(A)</u>	must	not be construed to prohibit compliance with a valid
228			judici	al warrant issued by a state or federal court; and
229		<u>(B)</u>	do n	ot apply to notifying an immigration enforcement
230			offici	al of the release of an individual from the Department
231			of Co	prrections and Rehabilitation if the individual has been
232			convi	cted under the Criminal Law Article of the Maryland
233			Code	, as amended, of:
234			<u>(i)</u>	a crime of violence under Section 14-101;
235			<u>(ii)</u>	Section 5-613 {Drug kingpin};
236			<u>(iii)</u>	Section 9-805 (Organization or supervision of
237				<pre>criminal organization prohibited};</pre>
238			<u>(iv)</u>	Section 2-503 (Homicide by motor vehicle or vessel
239				while under the influence of alcohol or under the

240				influence of alcohol per se, Section 2-504
241				{Homicide by motor vehicle or vessel while impaired
242				by alcohol}, Section 2-505 (Homicide by motor
243				vehicle or vessel while impaired by drugs}, or
244				Section 2-506 {Homicide by motor vehicle or vessel
245				while impaired by a controlled dangerous
246				<pre>substance};</pre>
247			<u>(v)</u>	Section 3-211 {Life-threatening injury by motor
248				vehicle or vessel while under the influence of alcohol
249				and related crimes};
250			<u>(vi)</u>	Section 3-307 {Sexual offense in the third degree};
251			(vii)	Section 3-1102 {Sex trafficking}; or
252			(viii)	Section 5-133(c)(1) {Restrictions on possession of
253				regulated firearms} under the Public Safety Article of
254				the Maryland Code, as amended.
255			Such	notification must not occur earlier than 36 hours prior
256			to rele	ease.
257		<u>(4)</u>	This subsec	tion must not be construed to permit an agent or
258			department	to prolong the detention of an individual who is
259			eligible for r	release.
260	<u>(h)</u>	<u>Interg</u>	governmental	<u>agreements for immigration enforcement</u> –
261		<u>prohi</u>	bited. An age	ent or department must not:
262		<u>(1)</u>	enter into a	an intergovernmental services agreement, or other
263			contract or a	greement, with the federal government for the purpose
264			of housing i	individuals subject to detention on civil immigration
265			charges, or	for any other purpose related to civil immigration
266			enforcement	<u>; or</u>

267		<u>(2)</u>	enter into an agreement under 8 U.S.C. 1357(g) or any other
268			federal law that permits state or local governmental entities to
269			enforce federal civil immigration laws.
270	<u>(i)</u>	<u>Prohi</u>	ibition against discriminatory acts. No County resources may be
271		used 1	to investigate, enforce, or assist in the investigation or enforcement
272		of any	y federal program requiring registration of individuals on the basis
273		of ra	ce, gender, sexual orientation, religion, immigration status, or
274		nation	nal or ethnic origin.
275	<u>(i)</u>	<u>Confi</u>	dentiality; notice requirements; reporting.
276		<u>(1)</u>	All applications, questionnaires, interviews or other forms used in
277			relation to County benefits, opportunities, or services must be
278			promptly reviewed by the pertinent departments and any questions
279			regarding citizenship or immigration status, other than those
280			required by law or court order, must be deleted if that information
281			is not necessary for a County function. The department promptly
282			must delete any information regarding individuals' immigration
283			status that is not necessary for a County function.
284		<u>(2)</u>	All departments must engage in a review of their confidentiality
285			provisions to ensure that the provisions are in compliance with this
286			Section and have sufficient safeguards in place to protect the
287			privacy of sensitive information, including individual's
288			immigration status.
289		<u>(3)</u>	Any request received by an agent or department from immigration
290			enforcement officials to detain or notify immigration enforcement
291			officials regarding a person in custody must be provided or
292			communicated to the subject of such a request within 48 hours. If

293		such request is in writing, the subject of the request must be
294		provided with a copy of the request.
295	<u>(4)</u>	The Executive must report to the Council every six months the
296		number of requests received by agents and departments from
297		immigration enforcement officials and the manner in which each
298		request was handled.
299	Sec. 2. Ex	pedited Effective Date. The Council declares that this Act is
300	necessary for the i	mmediate protection of the public interest. This Act takes effect on
301	the date on which	it becomes law.



Offices of the County Executive • 101 Monroe Street • Rockville, Maryland 20850

Subject Promoting Community Trust	Executive Order No. 135-19	Subject Suffix
Department	Department No.	Effective Date
Office of the County Executive		7/22/19

BACKGROUND

- Montgomery County is one of the most diverse counties in the United States, with a thriving immigrant community representing more than 30% of the County's population. Consistent with the vision of creating a more equitable and inclusive Montgomery County, it is vital that all residents of Montgomery County feel safe and welcomed within the County and have access to the many resources which make the County an exceptional place to live.
- 2. It is especially important that all County residents feel safe contacting police and other County law enforcement officials without fear that such contact could lead to negative consequences for themselves or their family members. Any perception that such contact could lead to negative immigration consequences for an individual or member of their family undermines that goal and erodes public safety.
- 3. Enforcing federal immigration law is the sole responsibility of the federal government of the United States and it is not in the interests of Montgomery County to utilize its limited resources to facilitate the enforcement of federal civil immigration law.
- Cities and counties, including several communities within Montgomery County and in neighboring jurisdictions, are increasingly declining to use limited community resources to facilitate enforcement of federal civil immigration laws.
- 5. Montgomery County is further bound by the Fourth Amendment of the United States Constitution to ensure that no individual is subjected to unreasonable search or seizure. The United States Supreme Court in *Arizona v. United States* held that such an obligation means that, absent certain exceptional circumstances, local law enforcement officers may not detain or arrest an individual solely based on known or suspected civil immigration violations.
- 6. Immigration detainers, that are not accompanied by judicial warrants, are civil detainers for which the federal government bears sole responsibility.



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7. The Promoting Community Trust Executive Order aims to reaffirm current County policy and improve community security by ensuring that immigrant and otherwise vulnerable communities can engage with County departments, including public safety departments, with assurance that such engagement will not be used to assist in civil immigration enforcement or a federal discriminatory practice. Further, the present Order is intended to ensure that the constitutional rights of immigrant County residents are not violated and that County benefits and services are provided to residents regardless of country of birth or immigration status.

Section 1. Definitions.

The following terms wherever used in this Order shall have the following meanings unless a different meaning appears from the context:

"Administrative warrant" means an immigration warrant of arrest, order to detain or release aliens, notice of custody determination, notice to appear, removal order, warrant of removal, or any other document, including those issued by the United States Department of Homeland Security ("DHS") or any other federal immigration official or agency, including an immigration judge, that can form the basis for an individual's arrest or detention for a civil immigration enforcement purpose. This definition does not include any active criminal warrants issued upon a judicial determination of probable cause and in compliance with the requirements of the Fourth Amendment to the U.S. Constitution and Article 26 of the Maryland Declaration of Rights.

"Department" means any executive branch County department, agency, division, commission, council, committee, board, other body, or person established by authority of an order, executive order, or County Council order.

"DHS" means the United States Department of Homeland Security.

"DOJ" means the United States Department of Justice.

"Agent" means any person employed by or acting on behalf of a department.

"County resources" means any County moneys, facilities, property, equipment, personnel (including personnel time), or other assets funded in whole or in part by Montgomery County.

"Citizenship or immigration status" means all matters regarding questions of citizenship of the United States or any other country, the authority to reside in or otherwise be present in the United



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States, the time and manner of a person's entry into the United States, or any other immigration matter enforced by DHS, its predecessor or successor agency, or any other federal agency charged with the enforcement of civil immigration laws.

"Contact information" means home address, work address, telephone number, electronic mail address, social media contact information, license plate information, or any other means of contacting an individual or through which an individual may be located.

"Eligible for release from custody" means one of the following conditions has occurred:

- (a) All criminal charges against the person have been dropped or dismissed.
- (b) The person has been acquitted of all criminal charges filed against him or her.
- (c) The person has served all the time required for his or her sentence.
- (d) The person has been released on a conditional bail release.
- (e) The person is otherwise eligible for release under state or local law, or local policy or regulation.

"Family member" means a person's (i) immediate family, (ii) extended family, (iii) court-appointed legal guardian or a person for whom the person is a court-appointed legal guardian; or (iv) domestic partner or the domestic partner's immediate or extended family.

"ICE" means the United States Immigration and Customs Enforcement agency and shall include any successor agency charged with the enforcement of civil immigration laws.

"Immigration detainer" is a civil detainer and means a request by ICE to a federal, state, or local law enforcement agency that the law enforcement agency provide notice of release or maintain custody of an individual based on an alleged violation of a civil immigration law, including detainers issued pursuant to sections 236 or 287 of the Immigration and Nationality Act or 287.7 or 236.1 of Title 8 of the Code of Federal Regulations. These detainers include but are not limited to DHS Form I-247D "Immigration Detainer – Request for Voluntary Action"; DHS I-247X "Request for Voluntary Transfer"; or DHS Form I-247N "Request for Voluntary Notification of Release."

"Immigration enforcement official" means any federal employee or agent engaged in immigration enforcement operations as herein defined, including but not limited to employees of DHS and DOJ.



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"Immigration enforcement operation" means any and all efforts to investigate, enforce, or assist in the investigation or enforcement of any federal civil immigration law, and also includes any and all efforts to investigate, enforce, or assist in the investigation or enforcement of any federal criminal immigration law that penalizes a person's presence in, entry, or reentry to, or employment in, the United States, including but not limited to efforts to identify or apprehend persons for purposes of subjecting them to immigration detention and/or removal from the United States.

Section 2. Requesting information prohibited.

- (a) No agent or department may request information about or otherwise investigate or assist in the investigation of the citizenship or immigration status of any person unless such inquiry or investigation is required by court order.
- (b) If the citizenship or immigration status of an individual is relevant to protections accorded to them under any state or federal law, or required by any international treaty, an agent or department may notify the individual of the relevant protection or requirement and provide them an opportunity to voluntarily disclose their status or citizenship.

Section 3. Threats based on citizenship or immigration status prohibited.

- (a) No agent or department may coerce, intimidate, or threaten any person based on the person's actual or perceived citizenship or immigration status or the actual or perceived citizenship or immigration status of a member of the person's family or any other associate of the individual.
- (b) No agent or department may subject an individual to verbal abuse, including disparaging or offensive comments, based on the individual's actual or perceived immigration status, or the actual or perceived immigration status of a member of the individual's family or any associate of the individual.

Section 4. Conditioning benefits, services, or opportunities on immigration status prohibited.

(a) No agent or department may condition the provision of County benefits, opportunities, or services on matters related to citizenship or immigration status unless required to do so by state or federal law, or court order.



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(b) Where presentation of a Maryland driver's license or identification card is accepted as adequate evidence of identity, presentation of a photo identity document issued by the person's country of origin, such as a driver's license, passport, or matricula consular (consulate-issued document), or by a pre-approved non-profit organization shall be accepted and shall not subject the person to a higher level of scrutiny or different treatment than if the person had provided a Maryland driver's license or identification card, except that this subsection (b) shall not apply to the completion of the federally mandated I-9 forms.

Section 5. Civil immigration enforcement.

- (a) No agent or department may arrest or detain a person based on an Administrative Warrant, an Immigration Detainer, or any other directive by DHS, on a belief that the person is not present legally in the United States or has committed a civil immigration violation.
- (b) No agent or department may:
 - (1) affect in any way the manner in which a person is processed following an arrest based on an Administrative Warrant or an Immigration Detainer;
 - (2) detain the person based on an Administrative Warrant or Immigration Detainer, or otherwise comply with an Administrative Warrant or Immigration Detainer, after that person becomes eligible for release from custody;
 - (3) detain the person based solely on the belief that the person is not present legally in the United States, or that the person has committed a civil immigration violation.
- (c) No agent or department may utilize County resources to coordinate with an immigration enforcement official in furtherance of a civil immigration enforcement operation by:
 - (1) permitting immigration enforcement officials access to non-public space within a government facility;
 - (2) permitting immigration enforcement officials access to a person being detained by, or in the custody of, the agent or department; or
 - (3) permitting immigration enforcement officials use of non-public space within a government facility, information or equipment for investigative interviews or other investigative purposes.



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- (d) No department may:
 - (1) enter into an intergovernmental services agreement, or other contract or agreement, with the federal government for the purpose of housing individuals subject to detention on civil immigration charges, or for any other purpose related to civil immigration enforcement; or
 - (2) enter into an agreement under 8 U.S.C. § 1357(g) or any other federal law that permits state or local governmental entities to enforce federal civil immigration laws.

Section 6. Avoiding Aiding Federal Government in Acts of Discrimination.

No County resources may be used to investigate, enforce, or assist in the investigation or enforcement of any federal program requiring registration of individuals on the basis of race, gender, sexual orientation, religion, or national or ethnic origin.

Section 7. Exchanging File Information.

- (a) All applications, questionnaires, interviews or other forms used in relation to County benefits, opportunities, or services shall be promptly reviewed by the pertinent departments and any questions regarding citizenship or immigration status, other than those required by statute, order, federal law or court order, shall be deleted if that information is not necessary for a County function. All County departments shall engage in a review of their confidentiality provisions to ensure that they are in compliance with this Order and have sufficient safeguards in place to protect the privacy of sensitive information, including but not limited to an individual's citizenship or immigration status.
- (b) Any request received by an agent or department from immigration enforcement agents or officials to detain or notify immigration enforcement officials regarding a person in custody shall be provided or communicated to the subject of such a request within 48 hours. Where such request is in writing, the subject of the request shall be provided with a copy of the request.
- (c) Departments shall report to the County Executive every six months the number of requests received from immigration enforcement officials and the manner in which each request was handled.



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Section 8. Compliance with Federal Law.

No provision in this order shall be interpreted as preventing a law enforcement agent from sending to or receiving from any local, state, or Federal agency information regarding the citizenship or immigration status of an individual in accordance with applicable federal or constitutional law.

Section 9. Directive to Departments.

All Departments will develop policies consistent with implementation of this Order within 90 days of it becoming effective.

Section 10. Severability.

If any provision, clause, section, part, or application of this Order to any person or circumstance is declared invalid by any court of competent jurisdiction, such invalidity shall not affect, impair, or invalidate the remainder hereof or its application to any other person or circumstance.

Section 11. Effective Date.

This Order shall take full force and effect immediately.

MARC ELRICH

County Executive

Approved as to form and legality: Office of the County Attorney

By:

Silvia C. Kinch, Chief

Date: 2/16/19

Economic Development Committee (ECON)

100 Maryland Ave Rockville, MD 20850 MEMBER Planning, Housing and Parks Committee (PHP)



MONTGOMERY COUNTY COUNCIL

ROCKVILLE, MARYLAND

November 26, 2025

Dear Colleagues:

As an immigrant who arrived in this country when I was a teenager and was on the verge of being deported, I'm proud to live and raise my family in Montgomery County. We are a community that understands that we must treat everyone with respect and dignity, no matter where we were born, the color of our skin, who we love, and the language we speak.

In fact, history shows that we move forward as a county when we welcome new immigrants and work together to improve our communities. Reactionary policies that force immigrants into the shadows haven't worked and contradict our Montgomery County values.

We live in a time where family separations without due process are happening all across the country. That's why, I'm urging my Council colleagues to support codifying strong protections for immigrants into Montgomery County law. In the attachment, please find the bill "Promoting Community Trust – Immigrant Protections Act." This bill reaffirms Montgomery County's commitment to ensuring that all residents can safely engage with County services without fear, regardless of immigration status.

Montgomery County thrives when every resident feels safe seeking help and engaging with their government, particularly our respected local law enforcement. This bill protects dignity, strengthens public safety, and reinforces our core values of fairness and inclusion.

The legislation establishes strong civil rights protections by prohibiting County employees from requesting or investigating a person's immigration status unless required by law, barring intimidation, and discrimination based on perceived status, and guaranteeing that County services and opportunities are not denied because of immigration status. It also limits the use of County resources in federal civil immigration enforcement, ensuring that staff, equipment, and County facilities are not used for civil immigration actions without a valid judicial warrant or bona fide criminal law enforcement purpose.

MEMBER

Planning, Housing and Parks Committee (PHP)

100 Maryland Ave Rockville, MD 20850

> The bill modernizes confidentiality practices by requiring departments to remove unnecessary immigration-related questions from forms, safeguard sensitive information, and notify individuals within 48 hours if immigration enforcement agencies request information about them. These measures strengthen transparency, protect privacy, and help maintain trust between County residents and local government.

It's also important to note what this legislation does NOT do. Police will continue to be able to enforce criminal law, including DUI and fentanyl-related cases, and the State's Attorney can continue prosecuting those cases, as they do now.

The bill will be formally introduced on December 9th, 2025, during the Council's full session. I look forward to working with each of you on this critical piece of legislation.

Sincerely,

Natali Fani-González

Councilmember, District 6

estali Fami

November 26, 2025

Montgomery County Council 100 Maryland Avenue Rockville, MD 20850

Montgomery County Council President Kate Stewart
Montgomery County Council Vice President Will Jawando
Montgomery County Councilmembers Gabe Albornoz, Marilyn Balcombe, Natali Fani-González, Andrew
Friedson, Evan Glass, Sidney Katz, Dawn Luedtke, Kristin Mink, and Laurie-Ann Sayles

RE: Urgent Organizational Support for Legislation Protecting Immigrant Communities in Montgomery County

Dear Members of the Council,

The undersigned organizations write to express our unequivocal and urgent support for codifying strong protections for immigrants into Montgomery County law. The County must take every measure within its authority to prevent the use of its resources to aid in warrantless Immigration and Customs Enforcement (ICE) actions that separate families and terrorize communities.

Montgomery County is home to tens of thousands of immigrant residents who contribute daily to its economic vitality, culture, and community fabric. Yet ICE's increasingly aggressive enforcement tactics, including warrantless detainers, racialized surveillance, and coordination with local agencies, have created a climate of fear that undermines public safety and community trust. Now more than ever, the County must act decisively to shield residents from these discriminatory and unconstitutional practices.

Voluntary collaboration with ICE and any federal agency acting on its behalf, in any form, has consistently been shown to erode trust in government, deter victims and witnesses from seeking help, and redirect local resources away from essential public-safety responsibilities. These partnerships also open the door to racial profiling and discriminatory targeting of Black, Latino, and immigrant residents. No County entity should be complicit in these practices, especially when they endanger families, violate due process, and contradict Montgomery County's stated commitment to equity and inclusion.

Codifying protections is not only a moral imperative, but it is also a public-safety necessity. When residents fear that interaction with law enforcement or County agencies could place their families at risk, they are less likely to report crimes, cooperate in investigations, seek medical care, or access essential services. Strengthening County law ensures clarity, consistency, and accountability across agencies and reflects the values that Montgomery County has long championed.

We therefore urge the Council to adopt legislation, such as that proposed by Councilmember Fani-González, that:

- **Explicitly prohibits** voluntary, warrantless cooperation with ICE, including detainers, notifications, and transfers:
- Restricts ICE access to County facilities without a judicial warrant signed by a judge;
- Outlaws discrimination by County agencies on the basis of several protected classes, including immigration status;

- Bars the use of County resources, including staff time, funds, information systems, or facilities, from being used to support civil immigration enforcement; and
- **Prevents any inquiry into or collection of immigration status** by County agencies unless strictly required by state or federal law.

Montgomery County must stand firmly on the side of families, community trust, racial justice, and constitutional rights. By codifying these protections, the Council will send a clear message that the County rejects using local resources to tear families apart and reaffirms its commitment to being a truly welcoming and safe place for all residents.

Thank you for your leadership and for taking decisive action at this critical moment.

Sincerely,

- 1. CASA
- 2. 32BJ SEIU
- 3. ACLU MD
- 4. Advance Maryland
- 5. Amica Center for Immigrant Rights
- 6. Baltimore-DC Metro Building Trades Council
- 7. Bethesda African Cemetery Coalition
- 8. Black United Front of MoCo
- 9. CATA
- 10. Central American Resource Center
- 11. Common Cause Maryland
- 12. Congregation Action Network
- 13. Doctors for Camp Closure
- 14. Huntington at King Farm Tenant Association
- 15. IndivisibleMoCoWoMen
- 16. International Union of Painters and Allied Trades, District Council 51
- 17. Jews United for Justice
- 18. Latino Democratic Club of Montgomery County
- 19. Metropolitan Washington Council, AFL-CIO
- 20. Montgomery County DSA
- 21. Montgomery County Immigrant Rights Collective
- 22. Montgomery County Jewish Collective
- 23. Office of the Public Defender
- 24. People's Power Assembly
- 25. Progressive Maryland
- 26. Public Justice Center
- 27. Rockville Renters United
- 28. SEIU Local 500
- 29. Takoma Park Mobilization
- 30. UFCW Local 400
- 31. Unitarian Universalist Legislative Ministry of MD
- 32. UNITE HERE Local 25
- 33. UNITE HERE Local 7
- 34. United We Dream
- 35. Young People for Progress