

Committee: TE

Committee Review: At a future date

Staff: Christine Wellons, Chief Legislative Attorney

Purpose: To introduce agenda item – no vote expected

AGENDA ITEM #6B September 17, 2024 Introduction

SUBJECT

Bill 19-24, Taxicab Licenses – Amended Requirements

Lead Sponsor: Council President at the request of the County Executive

EXPECTED ATTENDEES

None

COUNCIL DECISION POINTS & COMMITTEE RECOMMENDATION

N/A

DESCRIPTION/ISSUE

Bill 19-24 would:

- (1) extend the age limit for vehicles that are permitted to provide taxicab service in the
- (2) modify the standards required for a taxicab driver identification card;
- (3) clarify certain language as it pertains to reporting accidents involving taxicabs; and
- (4) generally amend the laws governing the licensing and regulation of taxicabs.

SUMMARY OF KEY DISCUSSION POINTS

N/A

This report contains:

Staff Report	Pages 1-2
Bill 19-24	© 1
County Executive's Memorandum (with enclosures)	© 5
Fiscal Impact Statement	© 12

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MEMORANDUM

September 12, 2024

TO: County Council

FROM: Christine Wellons, Chief Legislative Attorney

SUBJECTS: Bill 19-24, Taxicab Licenses – Amended Requirements

PURPOSE: Introduction – no Council votes required

Bill 19-24, Taxicab Licenses – Amended Requirements, is sponsored by the Council President at the request of the County Executive. The bill is scheduled for introduction on September 17, 2024. A public hearing on the bill is tentatively scheduled for October 8, 2024 at 1:30 p.m. The Transportation and Environment Committee will hold a worksession for Bill 19-24 at a later date.

Bill 19-24 would:

- (1) extend the age limit for vehicles that are permitted to provide taxicab service in the County;
- (2) modify the standards required for a taxicab driver identification card;
- (3) clarify certain language as it pertains to reporting accidents involving taxicabs; and
- (4) generally amend the laws governing the licensing and regulation of taxicabs.

BACKGROUND

The County Executive has provided the following background regarding Bill 19-24.

This legislation would increase the in-service eligibility for traditional sedans from eight years to ten years, while also permitting alternative fuel, electric vehicles, hybrid, and WAV taxicabs to be operated for 12 years....

By bifurcating traditional sedan taxicabs and alternative fuel, electric, hybrid fuel, and wheelchair accessible vehicle (WAV) taxicabs, and providing two additional years of eligible service for that second tranche of vehicles, it may incentivize PVL holders to transition to and invest more heavily in those vehicles....

Arlington and Fairfax Counties, and the City of Alexandria in Virginia, as well as Washington D.C. have each increased the in-service age eligibility for taxicab vehicles recently. While the age of in-service eligibility varies across the Washington D.C, metropolitan area, each of the aforementioned jurisdictions permit taxicab vehicles to be operated for at least 10 years. This legislation will permit Montgomery County's taxicab industry to remain competitive with neighboring jurisdictions....

BILL SPECIFICS

Bill 19-24 would do four things. First, it would make permanent a change in the County law in 2021 (Expedited Bill 47-21), which increased the permissible age of taxicabs from eight to ten years. If the sunset clause under Expedited Bill 47-21 is not repealed, the maximum age of a taxicab will return to eight years as of December 31, 2024.

Second, the bill would allow certain types of taxicabs – those that are hybrid, electric, or wheelchair accessible – to continue in use for 12 years.

Third, Bill 19-24 would require taxicab drivers who are in an accident to submit accident reports not only to the holder of the taxicab license, but also to the Department of Transportation. Finally, the bill would make several technical corrections in Chapter 53 {Taxicabs}.

This packet contains:	<u>Circle #</u>
Bill 19-24	1
County Executive's Memorandum (with enclosures)	5
Fiscal Impact Statement	12

BIII No.	19-24	
Concerning:	Taxicab	Licenses –
Amende	d Requirem	ents
Revised: 9	/3/2024	Draft No1_
Introduced:	Septemb	oer 17, 2024
Expires:	Decemb	er 7, 2026
Enacted:		
Executive: _		
Effective:		
Sunset Date		
Ch. L	aws of Mon	it. Co.

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Council President at the Request of the County Executive

AN ACT to:

- (1) extend the age limit for vehicles that are permitted to provide taxicab service in the County;
- (2) modify the standards required for a taxicab driver identification card;
- (3) clarify certain language as it pertains to reporting accidents involving taxicabs; and
- (4) generally amend the laws governing the licensing and regulation of taxicabs.

By amending

Montgomery County Code Chapter 53, Taxicabs Sections 53-216, 53-228, 53-311 and 53-319

Laws of Montgomery County 2021 Chapter 38

Boldface *Heading or defined term.*

<u>Underlining</u> *Added to existing law by original bill.*[Single boldface brackets]

**Deleted from existing law by original bill.

<u>Double underlining</u>

Added by amendment.

[[Double boldface brackets]] Deleted from existing law or the bill by amendment.

* Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

1	Sec.	1. Sections 53-216, 53-228, 53-311, and 53-319 are amended, as
2	follows:	
3		ARTICLE 2. TAXICAB LICENSES.
4		* * *
5		Division 3. Duties of Licensees.
6	53-216. No	otice of change of address.
7	Each	licensee must notify the Department, in writing, not [less] more than 2
8	business da	ys after changing:
9	(a)	a business or residential address;
10	(b)	a required telephone number; or
11	(c)	any officer, principal, partner, or managing agent, or any other person
12	who effecti	vely controls the operations of a licensee.
13		* * *
14		Division 5. Taxicab Vehicles.
15	53-228. A	ge of vehicles.
16	(a)	[A licensee must not use any vehicle that is more than ten model years
17		old to provide taxicab service in the County.] Except for vehicles that are
18		hybrid, electric, or wheelchair accessible, a licensee must not use any
19		vehicle that is older than ten model years to provide taxicab service in the
20		County.
21	<u>(b)</u>	A licensee must not use any hybrid, electric, or wheelchair accessible
22		vehicle that is older than twelve model years to provide taxicab service in
23		the County.
24	<u>(c)</u>	As used in this Chapter, the "model year" of a vehicle is the year
25		designated by the vehicle manufacturer, as indicated on the vehicle or in
26		the manufacturer's records. A licensee may continue to maintain a
27		taxicab vehicle in service until the [next] December [31] 31st of the

28	succeeding calendar year [after its tenth model year ends] after a taxicab
29	vehicle ages out of service due to the end of its model year, if the vehicle
30	passes a comprehensive safety inspection performed during the
31	[preceding] month of August of the vehicle's final model year by a state-
32	certified inspector in good standing.
33	[(b)] (d) The Director may waive this requirement only to maintain an

[(b)] (d) The Director may waive this requirement only to maintain an accessible taxicab in service for no more than 90 days when the licensee shows that no adequate replacement vehicle was available for purchase during the preceding 90 days.

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ARTICLE 3. TAXICAB DRIVER IDENTIFICATION CARDS.

Division 3. Duties of Drivers.

* * *

53-311. Notice of change of address.

Each driver must notify the Department, in writing, not [less] <u>more</u> than 2 business days after changing a business or residential address or required telephone number.

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53-319. Accident reports.

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(a) [Each driver must submit to the licensee not] Not more than 24 hours after [the] an accident [a written report of any accident] involving [an inservice] a taxicab [operated by the driver if], the driver of the taxicab must submit to the licensee and the Department a written report which provides a detailed account of the accident and whether any property was [damages] damaged or any person was injured.

53	(b)	The report must include the driver's name; driver's identification card
54		number; taxicab number; date, location, time, and description of the
55		accident; and whether a police report was filed.
56	(c)	The Police Department must forward any official police report of an
57		accident involving a taxicab licensed under this Chapter to the
58		Department when it is available to any party.
59	Sec. 2	2. Section 3 of Chapter 38 of the Laws of Montgomery County 2021 is
60	amended as	s follows:
61	[Sec.	3. Sunset. This Act must sunset, and must have no further force or effect
62	on Decembe	er 31, 2024.]
63	Sec. 3	3. Expedited Effective Date. The Council declares that this legislation
64	is necessary	for the immediate protection of the public interest. This Act takes effect
65	on the date	when it becomes law.



OFFICE OF THE COUNTY EXECUTIVE

Marc Elrich
County Executive

MEMORANDUM

August 30, 2024

TO: Andrew Friedson, President

Montgomery County Council

FROM: Marc Elrich, County Executive Man &

SUBJECT: Enacting Certain Changes to Chapter 53 Including Extending the Age of In-Service

Eligibility for Taxicab Vehicles

I am transmitting the attached legislation to extend the age of vehicle in service eligibility for taxicab operating in Montgomery County. In December of 2021, I transmitted, and the Council approved, Expedited Bill 47-21E, Taxicabs – Age of Vehicles. The goal of that legislation was to extend the age of in-service eligibility for taxicab vehicles providing service in Montgomery County from eight years to 10 years. The legislation was supported by a majority of the Montgomery County Taxicab Services Commission (TSC), however, one commission member expressed opposition to the legislation and, in an effort to compromise, the Council decided to extend the age of in-service eligibility while including a sunset provision in the legislation. Expedited Bill 47-21E will be sunset on December 31, 2024. If that bill is permitted to sunset, a combination of six hybrid sedans and wheelchair accessible vehicles (WAVs) will be required to be taken out of service.

Approximately 76 taxicabs from model years 2016 through 2018 across the three taxicab fleets would be impacted moving forward. As it stands, 33 of those 76 taxicab vehicles are either wheelchair accessible vehicle (WAV) taxicabs or hybrid vehicles. Currently, there are approximately 200 taxicabs in total providing service in Montgomery County. Taxicabs continue to play a vital role in our community by remaining a viable transportation option for residents and guests, and by serving an increasing number of medically vulnerable residents.

This legislation would increase the in-service eligibility for traditional sedans from eight years to ten years, while also permitting alternative fuel, electric vehicles, hybrid, and WAV taxicabs to be operated for 12 years. If the age of in-service eligibility for taxicab vehicles is not extended, some taxicab operators will purchase a new vehicle to provide taxicab service, however, there are several Passenger Vehicle License (PVL) holders who may explore leaving the industry due to the inflationary pressure of purchasing a new vehicle. According to the Bureau of Labor Statistics Consumer Pricing Index, the cost of a new vehicle has increased approximately 20 percent since 2016ⁱ. Used cars, which peaked at 48

Enacting Certain Changes to Chapter 53 Including Extending the Age of In-Service Eligibility for Taxicab Vehicles
August 30, 2024
Page 2 of 3

percent inflation in 2022 prior to easing, have increased 35 percent since 2016ⁱⁱ, thus making acquiring a used vehicle cost prohibitive.

It is important to note that the majority of taxicabs currently providing transportation services in Montgomery County are owned by individual PVL holders. These owners are microentrepreneurs and often serve as the taxicab operator. These individual owners may not be as well capitalized to purchase a replacement vehicle as a vehicle fleet operator.

By bifurcating traditional sedan taxicabs and alternative fuel, electric, hybrid fuel, and wheelchair accessible vehicle (WAV) taxicabs, and providing two additional years of eligible service for that second tranche of vehicles, it may incentivize PVL holders to transition to and invest more heavily in those vehicles.

The Montgomery County Department of Transportation (MCDOT) has worked closely with the taxicab industry and the TSC to explore ways to keep taxicab service readily available for County residents, especially the County's most vulnerable residents.

Arlington and Fairfax Counties, and the City of Alexandria in Virginia, as well as Washington D.C. have each increased the in-service age eligibility for taxicab vehicles recently. While the age of in-service eligibility varies across the Washington D.C, metropolitan area, each of the aforementioned jurisdictions permit taxicab vehicles to be operated for at least 10 years. This legislation will permit Montgomery County's taxicab industry to remain competitive with neighboring jurisdictions.

There are also general amendments to Chapter 53 that provide clarifying language to the code.

Your consideration of this proposed legislation is appreciated. Please contact Walton Harris (240-777-7193) with any questions.

ME:wh

Enclosures: Bill XX-24 Changes to Sections of Chapter 53

Fiscal Impact Statement for Bill XX-24 Changes to Chapter 53

[†] Bureau of Labor Statistics. (2016). Consumer Price Index Summary, January 2016. Retrieved July 22,2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2017). Consumer Price Index Summary, January 2017. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2018), Consumer Price Index Summary, January 2018. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2019). Consumer Price Index Summary, January 2019. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2020). Consumer Price Index Summary, January 2020. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2021). Consumer Price Index Summary, January 2021. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Enacting Certain Changes to Chapter 53 Including Extending the Age of In-Service Eligibility for Taxicab Vehicles
August 30, 2024
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Bureau of Labor Statistics. (2022). Consumer Price Index Summary, January 2022. Retrieved July 22, 2024 from Consumer Price Index News Release – 2022 M01 Results (bls.gov)

Bureau of Labor Statistics. (2023). Consumer Price Index Summary, January 2023, Retrieved July 22, 2024 from Consumer Price Index News Release - 2023 M01 Results (bls.gov)

Bureau of Labor Statistics. (2024). Consumer Price Index Summary June 2024, Retrieved July 22, 2024 from Consumer Price Index News Release - 2024 M06 Results (bls.gov)

ii Bureau of Labor Statistics. (2016). Consumer Price Index Summary, January 2016. Retrieved July 22,2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2017). Consumer Price Index Summary, January 2017. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2018), Consumer Price Index Summary, January 2018. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

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Bureau of Labor Statistics. (2021). Consumer Price Index Summary, January 2021. Retrieved July 22, 2024 from Consumer Price Index News Release (bls.gov)

Bureau of Labor Statistics. (2022). Consumer Price Index Summary, January 2022. Retrieved July 22, 2024 from Consumer Price Index News Release – 2022 M01 Results (bls.gov)

Bureau of Labor Statistics. (2023). Consumer Price Index Summary, January 2023, Retrieved July 22, 2024 from Consumer Price Index News Release - 2023 M01 Results (bls.gov)

Bureau of Labor Statistics. (2024). Consumer Price Index Summary June 2024, Retrieved July 22, 2024 from Consumer Price Index News Release - 2024 M06 Results (bls.gov)

Bill No.	[Click - ty	pe number]
Concerning: 1	axicabs	-
Revised: [da	te][Oraft No. <u>1</u>
Introduced:	[date]	
Expires:	[18 mos. afte	er intro]
Enacted:	[date]	-
Executive:	[date signed]	
Effective:	[date takes e	ffect]
Sunset Date:	date expires	·
Ch [#] la	vs of Mont Co	o [vear]

COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Council President at the Request of the County Executive

AN ACT to:

- (1) extend the age limit for vehicles that are permitted to provide taxicab service in Montgomery County;
- (2) modify the standards required for a taxicab driver identification card;
- (3) clarify certain language as it pertains to reporting accidents involving taxicabs; and
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By amending

Montgomery County Code Chapter 53, Taxicabs Sections 53-216, 53-228, 53-311 and 53-319

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[Single boldface brackets]
Double underlining
Added by amendment.

[[Double boldface brackets]]

* * *

Heading or defined term.

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Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

1	Sec.	1. Sections 53-216, 53-228, 53-311, and 53-319 are amended, as
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4		* * *
5		Division 3. Duties of Licensees.
6	53-216. No	otice of change of address.
7	Each	licensee must notify the Department, in writing, not [less] more than 2
8	business da	ys after changing:
9	(a)	a business or residential address;
10	(b)	a required telephone number; or
11	(c)	any officer, principal, partner, or managing agent, or any other person
12	who effecti	vely controls the operations of a licensee.
13		* * *
14		Division 5. Taxicab Vehicles.
15	53-228. A	ge of vehicles.
16	(a)	[A licensee must not use any vehicle that is more than ten model years
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19		vehicle that is older than ten model years to provide taxicab service in the
20		County.
21	<u>(b)</u>	A licensee must not use any hybrid, electric, or wheelchair accessible
22		vehicle that is older than twelve model years to provide taxicab service in
23		the County.
24	<u>(c)</u>	As used in this Chapter, the "model year" of a vehicle is the year
25		designated by the vehicle manufacturer, as indicated on the vehicle or in
26		the manufacturer's records. A licensee may continue to maintain a
		- 2 - https://mcgov- at.com/personal/rosswe02_montgomerycountymd_gov/documents/documents/doc 1752_age of vehicle in-service eligibility/(ts and rb edits 8.13) bill xx-24 - taxicab -

licenses.docx

(9)

27	taxicab vehicle in service until the [next] December [31] 31st of the
28	succeeding calendar year [after its tenth model year ends] after a taxicab
29	vehicle ages out of service due to the end of its model year, if the vehicle
80	passes a comprehensive safety inspection performed during the
31	[preceding] month of August of the vehicle's final model year by a state-
32	certified inspector in good standing.
33	[(b)] (d) The Director may waive this requirement only to maintain an
34	accessible taxicab in service for no more than 90 days when the licensee
35	shows that no adequate replacement vehicle was available for purchase
86	during the preceding 90 days.
37	* * *
88	ARTICLE 3. TAXICAB DRIVER IDENTIFICATION CARDS.
89	Division 3. Duties of Drivers.
10	* * *
1	53-311. Notice of change of address.
12	Each driver must notify the Department, in writing, not [less] more than 2
13	business days after changing a business or residential address or required telephone
14	number.
15	* * *
16	53-319. Accident reports.
1 7	(a) [Each driver must submit to the licensee not] Not more than 24 hours
18	after [the] an accident [a written report of any accident] involving [an in-
19	service] <u>a</u> taxicab [operated by the driver], the driver of the taxicab must
50	submit to the licensee and the Department a written report which provides
51	a detailed account of the accident and whether [if] any property was

- 3 - https://mcgov-my.sharepoint.com/personal/rosswe02_montgomerycountymd_gov/documents/documents/doc approval/dot 1752_age of vehicle in-service eligibility/(ts and rb edits 8.13) bill xx-24 - taxicab - licenses.docx

53	(b)	The report must include the driv	ver's name; driver's identification card
54		number; taxicab number; date,	location, time, and description of the
55		accident; and whether a police rep	port was filed.
56	(c)	The Police Department must for	rward any official police report of an
57		accident involving a taxicab	licensed under this Chapter to the
58		Department when it is available to	o any party.
59	Sec.	2. Section 3 of Chapter 38 of the	Laws of Montgomery County 2021 is
60	amended a	s follows:	
61	[Sec.	3. Sunset. This Act must sunset,	and must have no further force or effect
62	on Decemb	er 31, 2024.]	
63	Sec.	3. Expedited Effective Date. The	Council declares that this legislation
64	is necessary	for the immediate protection of the	e public interest. This Act takes effect
65	on the date	when it becomes law.	
66	Approved:		
67			
68			
	Andrew Fried	lson, President, County Council	Date
69	Approved:	10 1	
70	M	nu al	August 30, 2024
	Marc Elrich,	County Executive	Date
71	This is a corre	ect copy of Council action.	
72			
	Sara Tenenba	um, Clerk of the Council	Date

- 4 - https://mcgov-

Fiscal Impact Statement

Office of Management and Budget

Bill	Extendin Vehicles	Extending the Age of In-Service Eligibility for Taxicab Vehicles					
Bill Summary	This legislation would extend the age of in-service eligibility of traditional sedan taxicabs from eight years to ten years and would extend the age of in-service eligibility for alternative fuel, electric, hybrid, and wheelchair accessible vehicle (WAV) taxicabs, from eight years to 12 years. This legislation would also change the three year driving record requirement for individuals applying for a taxicab identification card to one year. The bill also removes the sunset provision from this section of the Code, which was place there upon enactment of Expedited Bill 47-21E.						
Fiscal Impact Summary	slight increas	This legislation is not expected to have a significant fiscal impact. There may be a slight increase in fee revenues due to move taxicab vehicles being eligible for licensing. Expenditures will not be materially impacted.					
Fiscal Year	2025	2026	2027	2028	2029	2030	Total
Personnel Costs	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Operating Expenses	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Revenues	\$500	\$1,100	\$1,700	\$350	\$850	\$1,550	\$6,050
Total Impact	\$500	\$1,100	\$1,700	\$350	\$850	\$1,550	\$6,050
FTE	0.00	0.00	0.00	0.00	0.00	0.00	
Fiscal Impact Analysis	This legislation would generate a slight increase in revenue by allowing the County to collect fees associated Passenger Vehicle License (PVL) renewals and the potential for vehicle re-inspections during the annual inspection process for vehicles across three taxicab fleets for an additional two to four years. In 2022 certain licensing fees were reduced in an effort to provide assistance to the taxicab industry. This includes the PVL fee which was reduced from \$495 to \$50. The County provides financial assistance to taxicab owners who purchase new WAV taxicabs. It is possible that extending the eligibility limit will avoid the need to replace some taxicabs, thus reducing the amount of assistance paid out under this program.						
Staff Impact	The bill is not	expected to	mpact staff ti	me or duti	es.		
Actuarial Analysis	The bill is not	expected to i	mpact retiree	pension o	r group inst	urance costs.	
Information Technology Impact	The bill is not expected to impact the County Information Technology (IT) or Enterprise Resource Planning (ERP) systems.						

The bill does not authorize future spending.



Other Information

Later actions that may impact

revenue or expenditures if future

spending is projected	
Sources of information	Projections of taxicab license renewal revenues are based on licensing records kept by the Montgomery County Department of Transportation.
Contributors	Walton Harris, Department of Transportation Gary Nalven, Office of Management and Budget



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